## **MEMORANDUM**

## CITY/BOROUGH OF JUNEAU 155 South Seward Street, Juneau, Alaska 99801

DATE:

January 9, 2014

TO:

Planning Commission

FROM:

Ben Lyman, Senior Planner

Community Development Departme

FILE NO .:

AME2013 0009

PROPOSAL:

Requested zone change from Waterfront Commercial to General Commercial of the Auke Bay Post Office property would allow for remodel of existing office space into 7 apartments; residential property on north side of Glacier Hwy, would also be re-zoned to General Commercial

from Light Commercial.

The City and Borough of Juneau Code states in CBJ 49.10.170(d) that the Commission shall make recommendations to the Assembly on all proposed amendments to this title, zonings and re-zonings, indicating compliance with the provisions of this title and the Comprehensive Plan.

Applicant:

Gerald Gotschall, Northwind Architects

Property Owners:

Myron Klein;

Andrea Iverson; and,

David Iverson

Property Addresses:

11890 and 11893 Glacier Highway

Legal Descriptions:

USS 2391, Fraction of Lot B; and, Woodacres Lots 4, 5, 6, and 7

Parcel Code Nos.:

4-B28-0-104-001-0 and 4-B28-0-102-001-0

Site Size:

0.68 Acres or 29,620 Square Feet

Zoning:

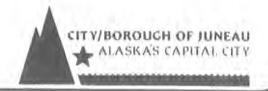
Light Commercial and Waterfront Commercial

Utilities:

Public Water and Sewer

Access:

Glacier Highway



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Existing Land Use: United States Post Office and Multi-Family Residential; and, Single-

Family Residence with an Apartment

Surrounding Land Use: North- Auke Bay Elementary School

South- Auke Bay Towers Condominiums

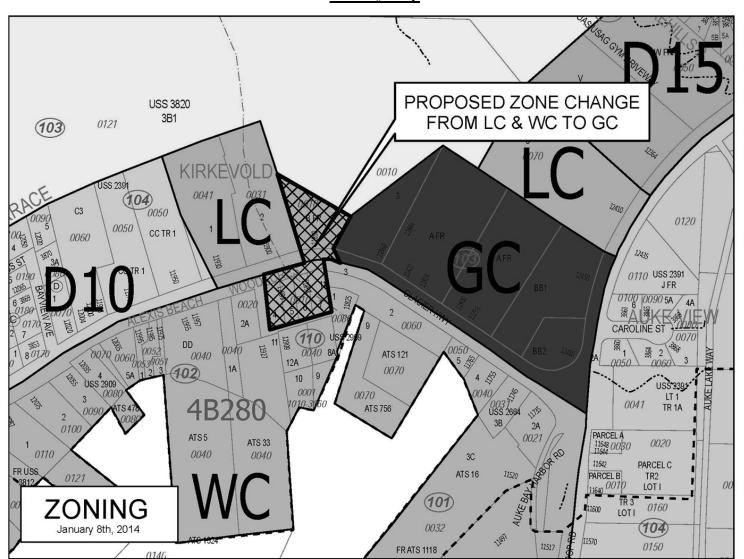
East - Squire's Rest Complex, Former Horton's Hardware Parking Lot,

DeHart's, UAS Bookstore

West - Single- and Multi-Family Residences, RV Park, Auke Bay Fire

Station, Fisherman's Bend Complex

#### Vicinity Map



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#### **ATTACHMENTS**

Attachment A Application for rezoning

Attachment B Excerpts from CBJ 49.25 Related to AME2013 0009

Attachment C E-mail from Greg Chaney to Ben Lyman, November 18, 2013

Attachment D December 6, 2013 memorandum from Laura Boyce regarding the Auke

Bay Area Plan Steering Committee's motion regarding the subject request

Attachment E Declaration of Deed Restriction Limiting Height of Structures

#### **BACKGROUND**

The proposed ordinance would amend the zoning maps (CBJ 49.25.110) for five parcels; a single lot currently zoned Light Commercial (LC) (the "Iverson property") and four lots currently zoned Waterfront Commercial (WC) (the "Post Office"). The four WC-zoned parcels are developed with a single building, which houses the Auke Bay U.S. Post Office and twelve residences. The U.S. Postal Service recently reduced the amount of the building that it leases, leaving a portion of the ground floor vacant. The property owner proposes to convert this space to seven dwelling units, for a total of 19 units in the building in this phase. The current WC zoning precludes this conversion, as the property is already developed with as many residences as can be permitted on a WC-zoned lot of this size (see project narrative in Attachment A). Although the desired seven units could be constructed in the building if the property were rezoned to LC, this would be the maximum number of dwellings that could be constructed on the site in that zone. As there is some uncertainty if the Post Office will renew its lease when it next expires in five years, the property owner would like to rezone the property to General Commercial (GC) to allow the eventual conversion of the entire building to residential uses.

The Post Office properties are not, however, directly adjacent to an existing GC zone, and are less than two acres in size; under the provisions of CBJ 49.75.120, "Rezoning requests covering less than two acres shall not be considered unless the rezoning constitutes an expansion of an existing zone", this lot could not be rezoned to GC by itself. Accordingly, the applicant approached the owners (the Iversons) of a property on the north side of Glacier Highway that abuts the existing GC zone about including their property in the rezoning application. No redevelopment or change of use of that property, which is developed with a single-family residence with an apartment, is planned by the owners at this time.

A neighborhood meeting was held at the Auke Bay Fire Station, which is located next door to the Iverson property and across Glacier Highway from the Post Office, on October 14, 2013. Neighbors who attended the meeting expressed three general comments:

- 1) They were supportive of the redevelopment of the vacated Post Office space with residences;
- 2) They were concerned about the possibility of the Post Office closing when its lease expires;

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3) They were concerned that other property owners might attend the Planning Commission hearing on the rezoning and ask to have their properties included in the rezoning; as there are large undeveloped or under-developed properties adjacent to the Post Office, new development on these properties would have a very different impact than redevelopment of interior space in an existing building.

Everyone in attendance agreed that there was little that could be done to prevent the Post Office from vacating the space, and that the rezoning would not have any effect on the Postal Services' decision to remain in the building or relocate.

Staff assured those present that if any other property owners asked to be included in the rezoning, new public notice would be required before the Planning Commission could take action on the application.

Comments on the proposed rezone were solicited from CBJ, state, and federal agencies. The Alaska Department of Transportation and Public Facilities (DOT&PF) expressed concern about the eastern driveway from the Post Office to Glacier Highway, as it is located on a sharp corner with limited sight distance. DOT&PF and CBJ staff discussed this and agreed that the appropriate mechanism for managing access to Glacier Highway from the Post Office property would be when the use of the Post Office property is proposed to be changed, at which time a new driveway and approach road permit will be required from DOT&PF.

CBJ Land and Resources Manager Greg Chaney submitted comments requesting that the height limit on the Post Office property not be extended to 55 feet, but be retained at 35 feet, the current height limit in the WC zoning district.

During its regular meeting of November 26, 2013, the Planning Commission postponed action on this request pending review and comments by the Auke Bay Plan Steering Committee (ABSC). The ABSC was presented with the rezoning request at their inaugural meeting on December 4, 2013, and adopted the following motion regarding the requested zone change:

"At this time, we don't have the experience or the knowledge to weigh in on this proposal, but we may weigh in on other proposals in the future." (Attachment D)

On January 8, 2014, the property owner recorded document 2014-000077-0 with the Juneau Recording District (Attachment E). This document "creates, declares and establishes...a height [limit] of 35 feet" for a period of three years from January 7, 2014. The purpose of this document is to provide legal assurance that the full 55-foot height limit in the GC zoning district will not be utilized on the subject property in the foreseeable future, and that the property may be re-zoned to an as-yet non-existent zoning district that may be created through the Auke Bay Plan implementation process within the next three years. Recording this document is not a condition of this re-zoning, as it has already taken place and already encumbers the land. This document and the restrictions that it places on the subject property are existing conditions that already run with the land.

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#### **COMPLIANCE WITH THE COMPREHENSIVE PLAN**

#### Comprehensive Plan Contents

Both the Post Office and the Iverson property are designated as Marine Mixed Use (M/MU) lands in the Land Use Maps of the *Comprehensive Plan*. The M/MU designation is described as:

These lands are characterized by high density residential and non-residential land uses in areas in and around harbors and other water-dependent recreational or commercial/industrial areas. Typically, neighborhood-serving and marine-related retail, marine industrial, personal service, food and beverage services, recreational services, transit and transportation services should be allowed and encouraged, as well as medium- and high-density residential uses at densities ranging from 10 to 60 residential units per acre. Ground floor retail space facing roads with parking behind the retail and housing above would be an appropriate and efficient use of the land. Float homes, live-aboards, and house boats, if necessary services (such as sewer) are provided to the berthing locations, are appropriate for these areas.

Auke Bay is within the *Comprehensive Plan* Subarea 3: *Auke Bay, Mendenhall Peninsula, & West Mendenhall Valley*. Two Guidelines and Considerations for Subarea 3 relate to developing an Auke Bay Area Plan; that planning process is currently underway. The third Guideline and Consideration that relates to the Auke Bay area calls for "[encouraging] high-density, transitoriented residential and/or mixed use developments in the Auke Bay "village" area and around the University, particularly for student and faculty affordable housing."

Auke Bay is designated as using the "Urban" Community Form, which is defined in Chapter 3 of the *Comprehensive Plan*:

<u>Urban</u>: Urban areas are represented by downtown Juneau and Douglas, West Juneau, medium-density areas of Lemon Creek and Switzer Village, the mixed use area around and between the Mendenhall Mall and Nugget Mall, and the village area around Auke Bay Harbor and the University. In these urban areas, residential, commercial, mixed use and and/or public facilities share land and utilities in a compact area. Urban areas are characterized by low-to mid-rise residential and commercial structures, often with the uses mixed within the same structure or with commercial uses lining the edges of residential neighborhoods. Typical mass and scale of these urban neighborhoods are 2 to 3-story structures separated by parking lots, roads, sidewalks and landscaping or small yards... (p. 13)

#### The *Comprehensive Plan* states that:

In considering re-zoning requests, the Planning Commission and Assembly should aim to promote the highest and best use of the land under consideration and all new zoning or rezoning designations are required to be substantially consistent with the Comprehensive Plan and associated land use maps. In some cases, the highest and best use may be increased density

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or more intensive use of the land; in other cases, the highest and best use may be preservation in an undisturbed state for purposes of habitat preservation, flood control, or providing a buffer between development and areas subject to natural hazards. (p. 143)

A substantial revision of land zoned for residential uses was accomplished in 1987 to bring the zoning map into conformance with the 1984 Comprehensive Plan. The CBJ government should continue to conduct re-zoning processes to reflect the land use designations and densities recommended in this 2012 update. Most specifically, higher density residential developments along public transit routes are needed to satisfy affordable housing needs, to make the most efficient use of a limited amount of buildable land, and to provide public services efficiently therein. (p. 129)

There are several Polices that relate to the requested rezoning:

POLICY 3.2 TO PROMOTE COMPACT URBAN DEVELOPMENT WITHIN THE DESIGNATED URBAN SERVICE AREA TO ENSURE EFFICIENT UTILIZATION OF LAND RESOURCES AND TO FACILITATE COST EFFECTIVE PROVISION OF COMMUNITY SERVICES AND FACILITES WHILE BALANCING PROTECTION OF NATURAL RESOURCES, FISH AND WILDLIFE HABITAT AND SCENIC CORRIDORS.

POLICY 4.1 TO FACILITATE THE PROVISION AND MAINTENANCE OF SAFE, SANITARY AND AFFORDABLE HOUSING FOR CBJ RESIDENTS.

POLICY 4.2 TO FACILITATE THE PROVISION OF AN ADEQUATE SUPPLY OF VARIOUS HOUSING TYPES AND SIZES TO ACCOMMODATE PRESENT AND FUTURE HOUSING NEEDS FOR ALL ECONOMIC GROUPS.

POLICY 4.3 TO DESIGNATE ON LAND USE MAPS AN ADEQUATE SUPPLY OF BUILDABLE LAND WITHIN THE URBAN SERVICE AREA, AND PARTICULARLY ALONG TRANSIT CORRIDORS, FOR RESIDENTIAL USE AT DENSITIES THAT CAN PRODUCE HOUSING AFFORDABLE TO ALL ECONOMIC GROUPS.

POLICY 4.8. TO BALANCE THE PROTECTION AND PRESERVATION OF THE CHARACTER AND QUALITY OF LIFE OF EXISTING NEIGHBORHOODS WITHIN THE URBAN SERVICE AREA WHILE PROVIDING OPPORTUNITIES FOR A MIXTURE OF NEW HOUSING TYPES.

POLICY 10.1 TO FACILITATE AVAILABILITY OF SUFFICIENT LAND WITH ADEQUATE PUBLIC FACILITIES AND SERVICES FOR A RANGE OF HOUSING TYPES AND DENSITIES TO ENABLE THE PUBLIC AND PRIVATE SECTORS TO PROVIDE AFFORDABLE HOUSING OPPORTUNITIES FOR ALL JUNEAU RESIDENTS.

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POLICY 10.2 TO ALLOW FLEXIBILITY AND A WIDE RANGE OF CREATIVE SOLUTIONS IN RESIDENTIAL AND MIXED USE LAND DEVELOPMENT WITHIN THE URBAN SERVICE AREA.

POLICY 10.3 TO FACILITATE RESIDENTIAL DEVELOPMENTS OF VARIOUS TYPES AND DENSITIES THAT ARE APPROPRIATELY LOCATED IN RELATION TO SITE CONDITIONS, SURROUNDING LAND USES, AND CAPACITY OF PUBLIC FACILITIES AND TRANSPORTATION SYSTEMS.

POLICY 10.4 TO MINIMIZE CONFLICTS BETWEEN RESIDENTIAL AREAS AND NEARBY RECREATIONAL, COMMERCIAL, OR INDUSTRIAL USES THAT WOULD GENERATE ADVERSE IMPACTS TO EXISTING RESIDENTIAL AREAS THROUGH APPROPRIATE LAND USE LOCATIONAL DECISIONS AND REGULATORY MEASURES.

Numerous Standard Operating Procedures, Development Guidelines, and Implementing Actions are somewhat related to the requested rezoning; two Standard Operating Procedures (SOPs) and one Development Guideline (DG) addresses the various residential land use designations and zoning districts with particularity. Although the General Commercial zone is not a residential zone, it allows some of the highest residential densities of any zoning districts (50 dwelling units/acre), so these residentially-focused SOPs are pertinent:

- 4.3 SOP1 Monitor and, when necessary, designate an adequate amount of vacant land for residential development on the Comprehensive Plan Land Use Maps. Densities within the [Urban Service Area Boundary] USAB and New Growth Areas should foster compact development at medium- to high-densities. As a target goal for compact development, a minimum density of ten dwelling units per acre for residentially-zoned lands within the USAB would make prudent and efficient use of these limited land resources. A density of 30 dwelling units per acre, or greater, along major transit corridors is recommended to produce affordable housing and to make efficient use of transit services therein.
- 4.8 DG1 When reviewing rezoning applications within the Urban Service Area, higher densities than are found on adjacent or surrounding properties should be deemed consistent and harmonious with the character of the neighborhood, provided that the overall scale and massing of the new development is compatible with the neighborhood and the siting and/or design of the new structure(s) assures the privacy, light and air of its neighbors.
- 10.3 SOP1 Designate various categories of residential density on the Comprehensive Plan Land Use Maps and the Land Use Code maps based on evaluation of the following criteria:
- A. Physical site conditions including slope, areas of natural hazard, wetlands, watershed value, and/or high value natural resources;

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- B. Access and capacity of adjacent streets and intersections. Arterial streets should have limited, and controlled, access from local or collector streets;
- C. Availability of public facilities and services, especially municipal water and sewer systems and, for low- to moderate-income affordable housing, proximity to public transit;
- D. Compatibility of the proposed development with the scale and massing of surrounding neighborhoods with regard to building height and orientation, but not necessarily with regard to similar density as the surrounding or adjacent neighborhood, as the CBJ seeks to make the most efficient use of residentially-buildable lands;
- E. Potential of specific sites to accommodate the proposed density including size and shape of property and adequacy of internal circulation, parking, screening and privacy; and/or.
- F. Distance from incompatible land uses that may generate offensive or nuisance off-site impacts to the new residential development, including noise, dust, fumes, malodors and/or heavy truck traffic.

#### **Discussion**

The 2013 Comprehensive Plan calls for developing a neighborhood or small-area plan for Auke Bay, and that planning process is currently underway. The right of property owners to proceed with development, including requesting that their properties be re-zoned, is not subject to moratorium or other restriction while that planning process is underway. The proposed redevelopment of the now-vacant portion of the existing Post Office building with additional residential units does support the identified need to develop additional housing, especially multifamily units, in the community; however, it is important to remember that the zoning designation will run with the land regardless of the intentions of the owner or the condition of the structure. That is, once re-zoned, either the Iverson Property or the Post Office could be developed by their present owners or by new owners as any use allowed in the General Commercial zoning district. The fact that there are existing structures on both properties that are in good condition may provide some reasonable expectation that significant redevelopment will not occur on either property in the near future, but that is nevertheless only an expectation, not a requirement.

#### Findings

The requested rezoning is in conformance with the Land Use Maps of the *Comprehensive Plan*, as well as the relevant Policies, Standard Operating Procedures, Development Guidelines, and Guidelines and Considerations therein.

#### **COMPLIANCE WITH CBJ LAND USE CODE**

#### Title 49 Contents

The following sections of Title 49 have been examined to determine whether or not the proposed ordinance is in compliance with the Code:

49.05.100 Purpose and intent

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49.05.200 Comprehensive plan

49.25 Zoning Districts (see Attachment B for comparison of WC, LC, and GC zoning districts)

49.75 Article I. Rezonings

CBJ 49.75.120Rezoning requests covering less than two acres shall not be considered unless the rezoning constitutes an expansion of an existing zone. Rezoning requests which are substantially the same as a rezoning request rejected within the previous 12 months shall not be considered. A rezoning shall only be approved upon a finding that the proposed zoning district and the uses allowed therein are in substantial conformance with the land use maps of the Comprehensive Plan.

#### **HABITAT**

#### **Discussion**

A rezoning of land has no direct impact on habitat in and of itself. The Post Office property is already fully developed, and no further impacts to habitat are expected from any potential development of that property. The Iverson Property, however, is largely undeveloped, and is adjacent to Bay Creek, a cataloged anadromous fish stream that is subject to habitat setbacks under CBJ 49, the Land Use Code.

Whatever development is proposed on the subject property, it will have to follow the applicable permitting requirements, at which time impacts to habitat will be reviewed.

#### **FINDINGS**

The requested rezoning from WC and LC to GC, and the uses allowed therein, are in conformance with the land use maps of the *Comprehensive Plan*.

#### STAFF RECOMMENDATION

Staff recommends that the Planning Commission recommend that the Assembly amend the zoning maps as provided CBJ 49.25.110(c).

## **ZONE CHANGE APPLICATION**

A	Project Name (1	5 characters)		Case Number	130009	Date Received
	PTION(S) AND	LIMITS OF PRO	PERTY TO B			
Parcel: 41						
	pposed Change	N EXISTING ZON の. 657 acres	Comp Plan	Yes  Designation _  Map		
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HAS THIS OR A	SIMILAR ZONI Yes	E CHANGE BEEN	REQUESTE No	D IN THE P	PREVIOUS	12 MONTHS?
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NOTE: MUST BE ACCOMPANIED BY DEVELOPMENT PERMIT APPLICATION FORM

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1000	ct Number CITY and BORG	DUGH of	JUNEAU	Date Re	celved:
Projec City Sta	ct Name taff to Assign Name)				PERMIT GENTERS
INFORMATION	Project Description Rezoning is required from WC to GC at the Auke Bay Post Office by area to apartments. Increases apartment count from 12 to 19 units. Equilding crosses over the residential property owned by the Iversons PROPERTY LOCATION  Street Address 11890 Glacier Highway Legal Description(s) of Parcel(s) (Subdivision, Survey, Block, Tract USS 2391 Lot B, Fraction  Assessor's Parcel Number(s) # 4B2801040010	zone from Squi listed below, an City/Zip	res Rest proper	rty to the Auke Bay Post Office ven by the signing of this form.)	
2	LANDOWNER/LESSEE	Querrando de la composição de la composi		<b>600 景义园</b>	
INFO	Property Owner's Name David Iverson  Malling Address PO Box 032924 Juneau, AK 99803  E-mail Address	550(57141)	Contact Pe David Ive Home Phor 907-789-	rson ne:	Work Phone: Fax Number: nber(s):
1.5	LANDOWNER/ LESSEE CONSENT				
NOTEC   AFFEICAN	NOTICE: The City and Borough of Juneau staff may need access to the standowner in addition to the formal consent given above. Further, member hearing date.  APPLICANT Applicant's Name Gerald Gotschall, Northwind Architects, LLC Mailing Address	ers of the Planning	Commission m	ay visit the prop	perty before the scheduled public
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	126 Seward Street, Juneau, AK  E-mall Address gerald@northwindarch.com  X  Applicant's Signature	BELOW THIS I	Gerald Go Home Phon 907-723-8 Other Conta for Wright	tschall e: 257 cell ct Phone Num Services, In	907-586-6150 x3 Fax Number:
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Comments:

\*\*\*Public Notice Sign Form filled out and in the file.

Permit Intake Initials

## DEVELOPMENT PERMIT APPLICATION

-	Project Description REMODEL EXISTING BUILDING From OFFICES TO Aparting Increasing APT. Count From 12 to 19.						
PRO							
5	PROPERTY LOCATION  Street Address	20. J. 150 J.	City/Zip		99801		
NOT WELL AS	egal Description(s) of Parcel(s) (Subdivision, Survey, Block, Tract, Lot)  Ancel: 4B2801020010, Woolssessor's Parcel Number(s)	DACRE		4-7			
	ANDOWNER/ LESSEE	1 200		W TAKE			
	Myron Klein, Wright Service	0 4	Contact Perso		Work Phone: 780 · 5454		
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	ANDOWNER/ LESSEE CONSENT "''''''''''''''''''''''''''''''''''''	ng Permits, not	needed on Build	ing/Engineerli	og Permite****		
1	am (we are) the owner(s)or lessee(s) of the property subject to this application. A. This application for a land use or activity review for development or	on my (our) prop	erty is made with	my complete	understanding and permission.		
Ш	B. I (we) grant permission for officials and employees of the City and application.	Borough of Jun	eau to inspect m	y property as	needed for purposes of this		
)				7/	1/2013		
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N le h A A M E	Landowner/Lessee Signature  OTICE: The City and Borough of Juneau staff may need access to the subject and which is a subject and which i	sign and date a	Contact Person GE 124 L Home Phone: Other Contact Received	Phone Numb	Work Phone: 586.6150 x? Fax Number: er(s): 723.8257 3.2013 Application Number(s)		
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July 1, 2013

To:

CBJ - Community Development Dept.

From:

Gerald Gotschall, AIA -

Principal Architect

NorthWind Architects

Project: Auke B

Auke Bay Building – Apartment Infill for Wright Services, Inc.

Re:

Zoning Revision Request

Address: 11893 Glacier Hwy; Lot: Woodacres Lot 4-7; Parcel: 4B2801020010

#### Zoning for the Auke Bay Building:

The current zoning for this building is WC and it does not allow for the existing building to be renovated for the (7) additional apartments currently planned.

Proposal: Request that the GC zoning be extended over and across to cover this property. Thus expanding the capacity from 20 units/acre to 30 units/acre, and expanding the capacity of this 0.67- acre site from 12 units to 18 units.

This zoning change to the property would provide seven (7) new quality rental housing units and it would allow the currently vacant portion of the existing building to be reconfigured to new, higher value rentable space. It would not adversely affect the current mix of residential & commercial uses along that stretch of Glacier Highway. It would also be an initial good faith step toward the eventual change to the Marine Mixed Use (M/MU) type of development and zoning classification that is proposed in the Comprehensive Plan for this area; a change that would allow for the remainder of this building to be renovated to a higher and better use in the future.

#### Background:

The CBJ 2008 Comprehensive Plan identifies this area for a future upgrade to M/MU (marine mixed use) district.

Current zoning for the building is WC Waterfront Commercial. This zone type allows for up to 18 units per acre. This site is 0.657 Acre.

#### Therefore:

- For WC, 0.657 x 20 units/acre = 11.8 units (12)
- For LC (Light Commercial), 0.657 x 30 units/acre = 17.7 units (18)
- For GC (General Commercial), 0.657 x 50 units/acre = 32.8 units (33)

The potential of the existing building shell for residential units is a maximum of 22-24 housing units, parking included. Our **goal** with the current phase of our project is to add 7 units for a total of **19 housing** units onsite.

126 Seward Sileet Inneau, AK 99801

p.907.586.6150 f 907.586.6181

## Nørth Wind Architects, LLC

To change the current zoning on this site - per our conversation with the CBJ planners - it would need to be an extension of an existing zone. In this case, it was proposed that the GC zone at the Squires Rest building would be extended to the Auke Bay Fire Station (currently an LC zone) and then extended across the street to cover this building site and it's 4 joined lots (currently WC zone). This would allow for an increase to 33 units/acre as noted above.

The current zoning is WC - Waterfront Commercial for buildings or development associated with the waterfront. This site is not on the waterfront and is in fact closer to 100' above the mean water line and faces toward the street with no connection or adjacency of the property to a beach or waterfront area. There are lots on all sides of this property that buffer it from any waterfront access or adjacency.

This is also an existing building attempting to provide a higher density, housing development to this area of Auke Bay along Glacier Highway. This building is a model of the type of mixed use development that could be constructed for to upgrade this Auke Bay 'harbor district' to a higher density, mixed use zone.

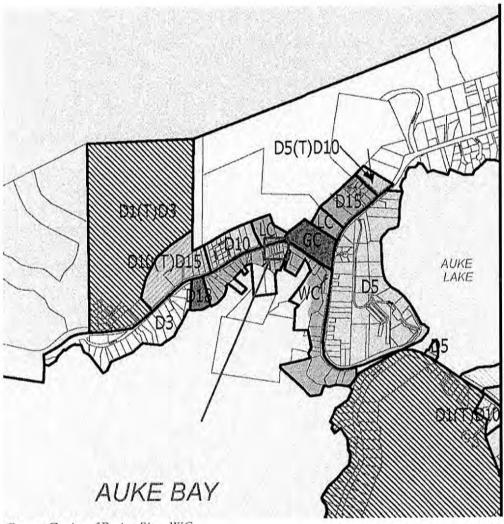
The following maps are excerpts from CBJ maps for both current zoning of the area and proposed future zoning from the 2008 Comprehensive Plan.

We would be happy to meet to discuss this issue further. Please call should you have any questions or need additional information.

Sincerely,

Gerald Gotschall, AIA

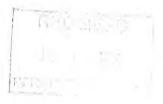
Principal Architect - NorthWind Architects, LLC



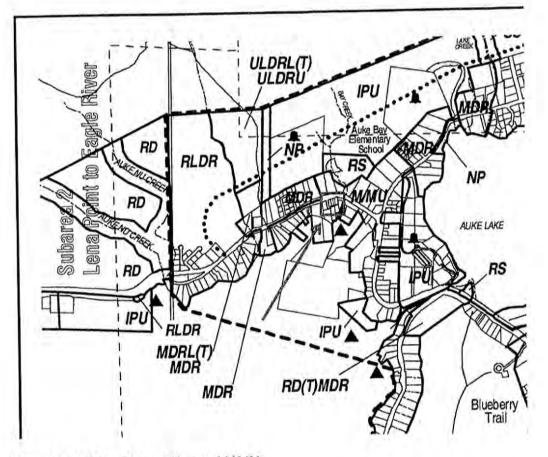
NørthWind Architects, LLC

Current Zoning of Project Site: WC

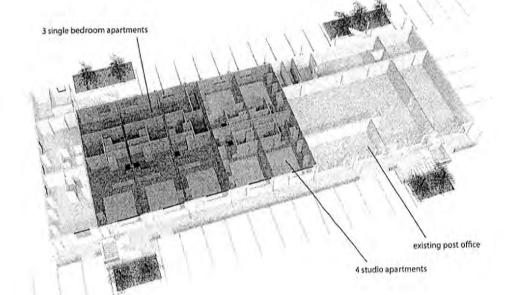
 Nearby property of GC would extend to cover LC and across the street to the Project Site.



NørthWind Architects, LLC

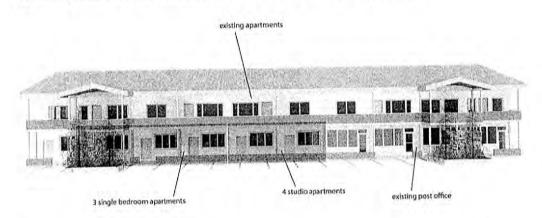


Comprehensive Plan, Proposed Zoning: M/MU

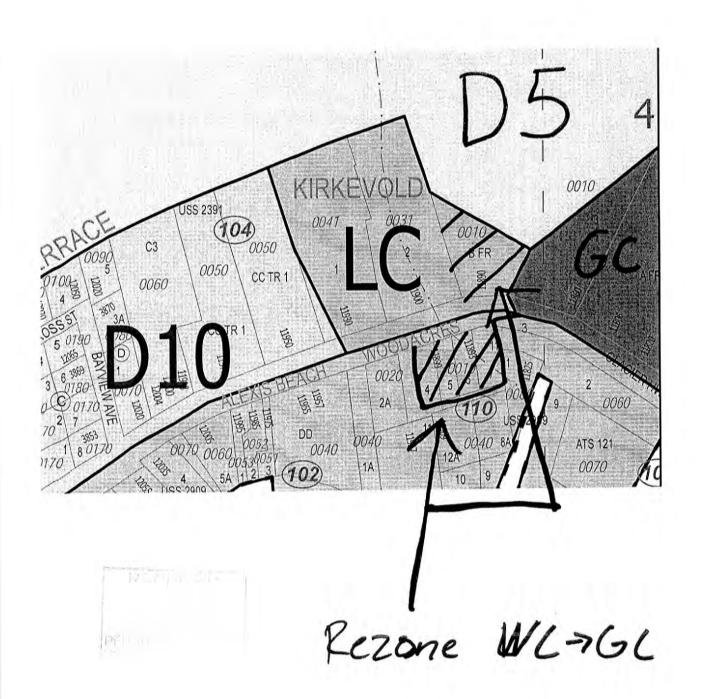


NørthWind Architects, LLC

Proposed expansion of 7 new housing units on 1" floor in area vacated by Post Office.



Street elevation of existing building with minor upgrades at infill apartments, existing Post Office.



#### Excerpts from CBJ 49.25 Zoning Districts

#### Related to AME2013 0009

#### 49.25.230 Commercial districts.

The following districts are established to accommodate commercial activities:

- (a) The LC, light commercial district, is intended to accommodate commercial development that is less intensive than that permitted in the general commercial district. Light commercial districts are primarily located adjacent to existing residential areas. Although many of the uses allowed in this district are also allowed in the GC, general commercial district, they are listed as conditional uses in this district and therefore require commission review to determine compatibility with surrounding land uses. A lower level of intensity of development is also achieved by stringent height and setback restrictions. Residential development is allowed in mixed- and single-use developments in the light commercial district.
- (b) The GC, general commercial district, is intended to accommodate most commercial uses. Commercial activities are permitted outright in the zone except for those few uses that are listed as conditional uses to ensure compatibility. Residential development is allowed in mixed- and single-use developments in the general commercial district.

#### 49.25.250 Waterfront districts.

The following districts are established to accommodate those uses that are dependent or directly related to the water, a waterfront location, or both. These districts regulate development of the waterfront to take advantage of the unique attributes and limitations of its lands:

(a) The WC, waterfront commercial district, is intended to provide both land and water space for uses which are directly related to or dependent upon a marine environment. Such activities include private boating, commercial freight and passenger traffic, commercial fishing, floatplane operations, and retail services directly linked to a maritime clientele. Other uses may be permitted if water-dependent or water-oriented. Residential development is allowed in mixed- and single-use developments in the waterfront commercial district.

#### ARTICLE III. - TABLE OF PERMISSIBLE USES

#### 49.25,300 - Determining uses.

(a) (1) Listed uses. There is adopted the table of permissible uses, table 49.25.300. The uses permitted in a zoning area shall be determined through the table of permissible uses by locating the intersection of a horizontal, or use axis and a vertical, or zone axis. The conditions and procedures applicable to the use in the zone thus located shall be as indicated thereat by the digits "1," "2" or "3" as more fully set out in this section and by letters of the alphabet as more fully set out by footnotes in the table. The absence of a digit at the intersection of use and zone axes means that the identified use is not permitted in the identified zone.

## ATTACHMENT B

- (2) Unlisted uses. The allowability of a use not listed shall be determined pursuant to section 49.20.320
- (3) Uses listed more than once. Where a use might be classified under more than one category, the more specific shall control. If equally specific, the more restrictive shall control.
- (4) Accessory uses. Uses constituting an incidental or insubstantial part of a permissible use and commonly associated with the permissible use may be allowed as an accessory use.
- (b) (1) When used in conjunction with a particular use in the table of permissible uses, the number "1" indicates that the use requires department approval pursuant to chapter 49.15, article III, in conjunction with the issuance of a building permit. The use is allowed in the district, but limited conditions may be attached to the approval.
  - (2) The number "2" indicates the use requires an allowable use permit from the planning commission. Such uses are allowed in the district, but specified conditions may be attached to the allowable use permit by the commission. The permit procedure is outlined in chapter 49.15, article I.
  - (3) The number "3" indicates the use requires a conditional use permit from the commission. The use may or may not be allowed at a particular location, depending on a determination of its compatibility with surrounding or proposed land uses. The planning commission may attach any condition to ensure the compatibility of the proposed use. The conditional use permit procedure is outlined in chapter 49.15, article
- (c) A combination of digits such as "1, 3" or "2, 3" indicates that the approval procedure for the identified use in the identified zone will vary depending on whether the project is a major or minor development.
  - (1) If the project is a minor development the first number of the combination shall indicate the applicable procedure.
  - (2) If the project is a major development the second number shall indicate the applicable procedure.
  - (3) The following are the distinctions between minor and major development:

Minor development means development which is classified by zoning district as follows:

Commercial and Mixed Use Districts: A residential development containing 12 or fewer dwelling units, 12 or fewer bedrooms leased on a daily or weekly basis, or a nonresidential building of less than 10,000 square feet or using less than one-half acre of land.

(d) Exceptions. Exceptions to the use of minor and major development classifications as a method of determining the applicable approval procedure shall be as noted in the table of permissible uses.

## TABLE OF PERMISSIBLE USES - CBJ 49.25.300

Use Desc	ription		LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
1.300	Multifa	mily dwellings	1, 3	1, 3	3
1.450	Halfwa	y houses	3	3	
1.500	Day ca	re homes			
	1.510	Child; 8 or fewer children under the age of 12	1	1	
	1.520	Child; 9 to 12 children under the age of 12	3	3	
	1.530	Adult; 8 or fewer people, 12 years and older	1	1	
	1.540	Adult; 9 to 12, people 12 years and older	3	3	
1.550	1.74244.7 2	are residence, 6 to 9 in under 18 years of	3	3	
	1.610	Rooming, boarding houses, bed and breakfasts, single room occupancies with shared facilities, and temporary residences. Owner or manager must live on site.	1, 3	1, 3	3 <sup>N</sup>

Use Desc	cription		LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
				(гторозец)	1
	1.620	Hotels, motels	1, 3	1, 3	3 <sup>N</sup>
	1.820	Mobile home parks <sup>E</sup>	3	3	
	1.830	Mobile home subdivision <sup>E</sup>	3	3	
1.900	Comm	on wall development			
	1.920	Three or more dwelling units	1, 3	1, 3	
	1.930	Two dwelling unit structures allowed under special density considerations, subsections 49.25.510(h)	3		
	2.120	With less than 5,000 square feet and less than 20 percent of the gross floor area of outside merchandising of goods	1	1	3 <sup>n</sup>
2.200	with gr 5,000 s percen area of	e and display of goods eater or equal to quare feet and/or 20 t of the gross floor outside andising of goods	1, 3	1, 3	3 <sup>N</sup>
3.100		greater than 1,000 more than 2,500	1	1	3 <sup>N</sup>

	square	feet			
Use Desc	ription		LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
4.070	Mediur	n manufacturing		3	3 <sup>N</sup>
4.210	Seafoo	d processing			3
	5.110	Elementary and secondary schools including associated grounds and other facilities	3	3	
5.300	Librarie	es, museums, art	1, 3	1, 3	3 <sup>N</sup>
6.100	amuse enterta conduc	recreation, ment, or sinment activity sted entirely within g or substantial			
	6.110	Bowling alleys, billiard, pool halls	1, 3	1, 3	
	6.120	Tennis, racquetball, squash courts, skating rinks, exercise facilities, swimming pools, archery ranges	1, 3	1, 3	
	6.130	Theaters seating for 200 or fewer	1	1	3 <sup>N</sup>
	6.135	Theaters seating	3	1	3 <sup>N</sup>

		from 201 to 1,000			
Use Descr	iption		LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
	6.140	Coliseums, stadiums, and other facilities in the 6.100 classification seating more than 1,000 people		3	3 <sup>N</sup>
	6.150	Indoor shooting range		3	
	6.210	Recreational facilities such as golf, country clubs, swimming, tennis courts not constructed pursuant to a permit authorizing the construction of a school	3	1, 3	3 <sup>N</sup>
	6.220	Miniature golf courses, skateboard parks, water slides, batting cages	3	1, 3	3 <sup>N</sup>
	6.240	Automobile, motorcycle racing tracks; off-highway vehicle parks		3	
7.100	Hospita	al	3	3	
7.150		care clinics, other	1, 3	1, 3	

	providing out-patient care			
Use Desc	ription	LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
7.200	Nursing care, assisted living, sheltered care	3	1, 3	
7.300	Day care centers for children and adults	1, 3	1, 3	
7.400	Halfway houses	3	3	
7.500	Correctional facilities	3	3	
8.100	Restaurants, bars without drive through service	1, 3	1	1 <sup>N</sup> , 3 <sup>N</sup>
8.200	Restaurants, coffee stands with drive through service	1, 3	1	1 <sup>N</sup> , 3 <sup>N</sup>
8.300	Seasonal open air food service without drive through	1, 3	1	1 <sup>N</sup> , 3 <sup>N</sup>
9.050	Motor vehicle, mobile home sale or rental	1, 3	1, 3	
9.100	Motor vehicle repair and maintenance, including body work		3	
9.200	Automotive fuel station	3	1	
9.300	Car wash	3	1	
9.400	Boat sales or rental	3	1	1
9.450	Boat repairs and maintenance		3	1

Use Descr	ription		LC	GC	WC
			(Iverson Residence)	(Proposed)	(Post Office)
9.500	Marine	fuel, water sanitation			1, 3
9.600	includir comme	commercial facilities ng fisheries support, rcial freight, ger traffic			3
10.100	or park	obile parking garages ing lots not related to pal use on the lot	3	1	
10.200	goods r use of t	e and handling of not related to sale or hose goods on the ot on which they are		1	
	10.210	All storage within completely enclosed structures	3	1	1 <sup>N</sup> , 3 <sup>N</sup>
	10.220	General storage inside or outside enclosed structures		1, 3	1 <sup>N</sup> , 3 <sup>N</sup>
	10.232	Neighborhood snow storage basin, less than ½ acre	3 <sup>z</sup>	1	3 <sup>z</sup>
	10.237	Area wide snow storage basin, over 1 acre		3 <sup>z</sup>	
10.300	of equipenclose	of vehicles or storage oment outside d structures where e owned and used by		1, 3	1 <sup>N</sup> , 3 <sup>N</sup>

	parking	r of the lot and and storage is more minor and incidental he lot			
Use Descr	iption		LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
10.400	storage constru	rary contractor's connected with ction project off-site ecified period of time	3	1, 3	3
	10.510	Public or commercial moorage	3	3	1, 3
10.600	support	g structures ting seasonal, rcial recreation			3
	11.120	Enclosed structures for recyclable materials collection	1°, 3°	1°, 3°	1
11.200		ation landfill not ted with a specific use	1, 3	1, 3	3 <sup>N</sup>
12.100	Veterin	ary clinic	3	1, 3	1 <sup>N</sup> , 3 <sup>N</sup>
12.200	Kennel		3	3	
12.250	10.75	mal services, ng, walking, day care	3	3	
12.400	Horseb team ya	ack riding stables, dog ards	3	3	
14.100	Aquacu	ilture	3	3	1

Use Descr	ription		LC	GC	wc
			(Iverson Residence)	(Proposed)	(Post Office)
14.150	The second state	channels, and other s enhancement	1, 3	1, 3	1
14.200	Comme	ercial agricultural ons			
	14.210	Excluding farm animals	3	3	
	14.230	Stabling of farm animals <sup>M</sup>	3	3	
14.400	Mining	operations			3 <sup>N</sup>
14.800	Spring	water bottling	3	3	
15.100	Post off	fice	1, 3	1, 3	3 <sup>N</sup>
15.500	Helipor	ts, helipads		3	3 <sup>N</sup>
15.600	Transit	facilities			
	15.610	Transit center	1, 3	1, 3	3
	15.630	Park and ride not associated with transit station	1	1	
15.700	Public v	vorks facility	3	3	
16.200		vice onsite laundry dry cleaning	3	1, 3	3 <sup>N</sup>
17.150	Interme	ediate Utility Facilities	3	1, 3	1, 3
19.100	Open a	ir markets (farm,	1, 3	1	1 <sup>N</sup> , 3 <sup>N</sup>

	craft, flea, and produce)			
Use Descr	iption	LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
19.210	Nurseries, commercial greenhouses with retail sales	1, 3	1	
19.220	Nurseries, commercial greenhouses without retail sales	1, 3	1	
20.100	Cemetery	3	3	
20.300	Funeral home	1, 3	1	

#### Key:

- Department approval requires the department of community development approval only.
- Allowable use permit requires planning commission approval.
- Conditional use permit requires planning commission approval.
- 3.Allowable use permit required if minor development, conditional use permit required if major development.

#### Notes:

- E. See special use regulations for mobile homes, chapter 49.65, article III.
- F. See special use regulations for recreational vehicles, chapter 49.65, article IV. This use allowed by service area designation not zoning district.
- G. All uses subject to additional performance standards, chapter 49.65, article VIII.
- J. Applies to over 2 acres of harvest area.
- K. See special use regulations, <u>chapter 49.65</u>, article I. Mining operations are a conditional use in the urban mining district and an allowable use in the rural mining district.
- L. See special use regulations, chapter 49.65.200, article II.
- M. Only applicable to the commercial or private stabling of more than three farm animals, or where the running or stabling area is closer than 100 feet to the nearest residence other than the owner for any number of farm animals.

- N. Use must be water-dependent, water-related, or water-oriented.
- O. Standards for collection structures: containers must be well maintained and allow no spillage of contents; a specific person or group must be responsible for maintenance of the structure and that person or group shall have a contact telephone number posted on the collection structure; collection structure must be situated so as to not affect traffic or parking; directional signs shall be limited to six square feet and identification signs shall be limited to 24 square feet; such signs will not be included in total sign area allowed for a complex; and the structure shall not exceed a height of six feet. Identification is to be in the following format: greater prominence, the City and Borough recycling logo and the recyclable material identification; lesser prominence, the sponsor name and the contact phone number.
- P. Preexisting allowable or conditional use permit: If recycling activity is determined by the director to be an accessory use to a use previously permitted under either an allowable or a conditional use permit, the activity may be approved by the department. Other conditions may be required before recycling activity is permitted.
- Q. Must be in conjunction with an approved state or municipal public road construction project, and must be discontinued at the completion of the project. Road construction by private parties for subdivision development is excluded except as provided in this title. Rock crushed on-site must be used on-site. Crushing shall be limited to 8:00 a.m.—5:00 p.m. unless the director authorizes otherwise.
- T. Must be associated with a unique site specific feature in order to function. Example: glacier research station - Juneau Icefield location.
- U. No storage permitted on the first floor of a building.
- V. Primarily intended for rooftop locations in urban areas.
- W. The capacity of a park shall be determined by the Director of the Community Development Department or designee in consultation with the Director of the Parks and Recreation Department.
- Special requirements apply to accessory apartment applications. See CBJ§49.25.510(d)(2).
- Z. Snow storage may be permitted for a maximum of five years. After five years a new application must be filed.

### 49.25.400 - Minimum dimensional standards.

There is adopted the table of minimum dimensional standards, table <u>49.25.400</u>. Minimum dimensional standards for all zoning districts shall be according to the table of minimum dimensional standards, subject to the limitations of the following sections and as otherwise specifically noted in the special area or use sections, chapters <u>49.60</u> and 49.65.

TABLE 49.25.400
TABLE OF DIMENSIONAL STANDARDS

Zoning Regulations	LC (Iverson Residence)	GC (Proposed)	WC (Post Office)
Minimum Lot Size <sup>1</sup>	2,000	2,000	2,000
Minimum lot width	20'	20'	20'
Minimum lot depth	80'	60′	60'
Maximum height permissible uses	45'	55'	35′4
Accessory	35'	45'	35′4
Minimum front yard setback <sup>3</sup>	25'	10'	10'
Minimum street side yard setback	17'	10'	10'
Minimum rear yard setback <sup>3</sup>	10'	10'	10'

Minimum side yard setback <sup>3</sup>	10'	10'	10'	

#### Notes:

- 1. Minimum lot size is existing lot or area shown on chart in square feet.
- 2. Sixty feet between nonresidential and designated or actual residential site; 80 feet between industrial, extractive and other uses.
- Where one district abuts another the greater of the two setbacks is required for both uses on the common property line.
- 4. (Height Bonus) Reserved.

#### 49.25.500 Density.

The maximum number of dwelling units allowed per acre shall be as provided in the following table:

Zoning	Maximum Dwelling	
District	Units/Acre	
ıc	30 units per acre	
GC	50 units per acre	
WC	18 units per acre	

### Benjamin Lyman

From:

Greg Chaney

Sent:

Monday, November 18, 2013 4:05 PM

To:

Benjamin Lyman

Subject:

RE: AME2013 0009 Auke Bay Zone Change

Follow Up Flag:

Flag for follow up

Flag Status:

Flagged

Hi Ben,

After giving the matter some consideration, the Lands and Resources Division does not object to the potential rezone but we would like the current height limit of 35' retained for the property that is currently zoned WC (south side of Glacier Highway). Development on CBJ's property north of the proposed rezone is limited to 35' and a 55' height limit is out of character with other development on the water side of Glacier Highway in Auke Bay. Furthermore, the property in question is nearly due south of our lot and a building over 35' would cast a significant shadow on our property around noon and block potential views of Auke Bay if CBJ decided to build a taller building in the future.

Thank you for the opportunity to comment.

- Greg Chaney

CBJ Lands and Resources Manager

PS I am a bit confused as to how this 0.68 acre rezone complies with 49.75.120 which restricts rezoning proposals to properties greater than 2 acres in size.

From: Benjamin Lyman

Sent: Friday, October 04, 2013 3:33 PM

To: 'Heidemann, Marie E (DOT) (marie.heidemann@alaska.gov)'; Gary Gillette; Ron King; Charlie Ford; Dan Jager; Sven Pearson; George Schaaf; Kirk Duncan; Ed Foster; Hazel Reynolds; John Kern; Dave Crabtree; Tom Trego; Jim Penor;

Greg Chaney: Tom Mattice; David Campbell Subject: AME2013-9 Auke Bay Zone Change

#### Good afternoon-

The owner of the building that contains the Auke Bay Post Office has applied to re-zone that 0.65-acre property from Waterfront Commercial to General Commercial in order to allow the conversion of the first floor of the building to residential units. A 0.68-acre lot across the street is included in the re-zoning request, with that lot proposed to be changed from Light Commercial zoning to General Commercial. The changes are shown in the attached map. The application is also attached.

The Waterfront Commercial zone only allows 18 dwelling units/acre, while the Light Commercial zone allows 30 units/acre and the General Commercial zone allows 50 units/acre.

The subject property is not directly adjacent to another lot zoned General Commercial, so the applicant has obtained permission from a property owner across the street to include their property in the re-zone application. This 0.68-acre lot is occupied by a single-family residence with an apartment, and the property owner has no plans to redevelop it; however, this lot could potentially be developed with as many as 20 dwellings under its current Light Commercial zoning, or as many as 34 dwelling units under the proposed General Commercial zone.

The Post Office will be vacating the site when its lease runs out in five years, so the conversion will be gradual, with an initial addition of seven new dwellings if the zone change is approved. Twelve units currently exist on the property, the maximum allowed in the Waterfront Commercial zone. Twenty units would be permitted on the lot if it was zoned Light Commercial, and in General Commercial a maximum of 33 dwellings could be developed on the property. The applicant has stated that the existing building shell can only accommodate 22-24 units maximum, with three to five additional dwellings added after the Post Office vacates the space.

A neighborhood meeting on this request is scheduled for 5 pm on Monday, October 14, 2013 at the Auke Bay Fire Station, across the street from the Post Office.

Please submit any comments, concerns, or questions you have about the project at your earliest convenience, but no later than close of business on Monday, October 21, 2013.

Thank you, Ben

Ben Lyman Senior Planner Community Development Department City and Borough of Juneau, Alaska

(907)586-0758

## **MEMORANDUM**

## CITY/BOROUGH OF JUNEAU 155 South Seward Street, Juneau, Alaska 99801

Date:

December 6, 2013

To:

Planning Commission

From:

Laura Boyce, Senior Planner

Community Development Department

File No.:

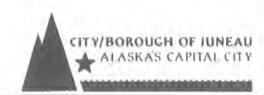
AME2013 0009

Subject:

Proposed Auke Bay Re-zone Project

At its December 4, 2013, meeting, the newly formed Auke Bay Area Plan Steering Committee of the City and Borough of Juneau passed the following motion regarding the proposed rezone request for a property located in Auke Bay:

Motion: At this time, we don't have the experience or the knowledge to weigh in on this proposal, but we may weigh in on other proposals in the future.





## RECEIVED JAN 0 8 2014 PERMIT CENTER/CDD

ALANKA

## 2014-000077-0

Recording Dist: 101 - Juneau 1/8/2014 12:25 PM Pages: 1 of 2



#### DECLARATION OF DEED RESTRICTION LIMITING HEIGHT OF STRUCTURES

THIS DECLARATION OF DEED RESTRICTION LIMITING HEIGHT OF STRUCTURES ("Declaration") is made by MYRON W. KLEIN ("Declarant"), whose address is: MYRON W. KLEIN, 5454 Shaune Drive, JUNEAU AK 99801-9539, for themselves and their successors and assigns.

WHEREAS Declarant is the sole owner in fee simple of the following real property:

Lots 4, 5, 6 and 7, Woodacres Subdivision, located in the Juneau Recording District, First Judicial District, State of Alaska.

consisting of 28,627 square feet, more or less, (hereafter the "Property").

WHEREAS, the Property is located in the Auke Bay area in the City and Borough of Juneau ("CBJ"), and the CBJ is currently engaged in developing an Auke Bay Area Plan; and

WHEREAS, the purpose and intent of the Auke Bay Area Plan is to develop a community vision for the Auke Bay area, and to subsequently adopt changes to land use regulation in CBJ 49 to realize that vision; and

WHEREAS, the Declarant is supportive of and engaged in the Auke Bay area planning process, and intends to support a potential re-zoning of the Property following adoption of the Auke Bay Plan by the CBJ Assembly; and

WHEREAS, the Declarant intends to increase the number of residential dwellings on the Property, but not to increase the height of the existing structure on the Property;

NOW THEREFORE, Declarant creates, declares and establishes the following restriction which shall run with the Property, and be binding on all parties having a present or future right, title or interest in said Property:

For a period of three years after the date upon which the Declarant signs this Declaration, development of structures on the Property shall be limited to a height of 35 feet, measured as established at CBJ 49.25.420.

Page 1 of 2

# JAN 0 8 2014 PERMIT CENTER/COD

The height restriction in this Declaration may be released prior to the specified date if the Property is re-zoned following the adoption of the Auke Bay Area Plan by the Assembly.

For purposes of this Declaration, "development of structures" means construction, reconstruction, or enlargement of any structure having a roof supported by columns or walls and intended for the shelter, housing, or enclosure of persons, animals, processes, equipment, goods or materials, or any site work in preparation or anticipation of such construction, reconstruction, or enlargement.

IN WITNESS WHEREOF, the above named party has hereunto set his hand and seal on this

day of January 2014.

MYRON KLEIN, Declarant

STATE OF ALASKA

FIRST JUDICIAL DISTRICT

Aubilo Of Alastinia

Notary Public for Alaska-

My Commission Expires: 04/16/2016

When recorded, return to: MYRON KLEIN 5454 SHAUNE DRIVE JUNEAU AK 99801-9539

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