# **MEMORANDUM**

# CITY/BOROUGH OF JUNEAU 155 South Seward Street, Juneau, Alaska 99801

DATE:	March 22, 2012
TO:	Planning Commission
FROM:	Beth McKibben, Planner <i>BM</i> Community Development Department
FILE NO.:	CSP2012 0006
PROPOSAL:	City Review of parking lot expansion and partial removal of vegetative buffer at the Juneau Hunter-Education Facility.

# **GENERAL INFORMATION**

Applicant:	Juneau Gun Club, Lessee
Property Owner:	City and Borough of Juneau
Property Address:	5670 Montana Creek Road
Legal Description:	Lease Fraction, U.S. Survey No. 1536
Parcel Code No.:	4-B29-014-0-001-0
Site Size:	1.3 acres
Zoning:	RR (Rural Reserve)
Utilities:	City water, on-site waste water
Access:	Montana Creek Road
Existing Land Use:	Hunter - Education Facility
Surrounding Land U	se: North - RR; CBJ Natural Area Park South - RR; Montana Creek Road East - D-3; Gravel Pit West - RR; CBJ Natural Area Park



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### ATTACHMENTS

Attachment A	Notice of Decision CSP1999-00005/ CSP2000-00015
Attachment B	Notice of Decision USE2001-00038
Attachment C	Notice of Decision USE2003-00007
Attachment D	Photos (Figure 1 - corner monument; Figure 2 - proposed limit of
	clearing; Figure 3 - trees planted for USE2003-00007)

#### PROJECT DESCRIPTION

Juneau Gun Club and the Alaska Department of Fish and Game (ADF&G) wish to expand the parking lot at the Hunter-Education Facility located on Montana Creek Road. Juneau Gun Club and ADF&G received lease renewals of 25 years with CSP2000–00015 and CSP1999–00005 (Attachment A). There were three conditions on the CSPs, one of which requires that any removal of trees within the existing forested buffer on the lease site during the term of the lease must be approved by the Planning Commission. The Juneau Gun Club is seeking such approval to facilitate the expansion of the parking lot. Furthermore, the Juneau Gun Club requests the Commission to establish limits for clearing/grubbing between the parking lot and Montana Creek Road for possible future development. This would allow the Juneau Gun Club to continue to development the property without having to receive Planning Commission permission for each project as long as the project was within the clearing parameters established by the Planning Commission.

#### BACKGROUND

As mentioned above, both the Juneau Gun Club and ADF&G each received a 25 year lease from CBJ for the Hunter-Education Facility. One of the conditions on the CSPs was the requirement of Planning Commission approval for removal of natural vegetated buffer.

In 2001 the Juneau Gun Club received a conditional use permit (USE2001-00038) for a 6,500 square foot Hunter Education Facility with indoor shooting range (Attachment B). One of the conditions of approval was that prior to a Certificate of Occupancy, disturbed areas would be planted with native evergreen species such as spruce and hemlock trees. The parking requirement for this permit was nine spaces, one of which must be accessible.

In 2003 conditional use permit USE2003-00007 was approved. This permit approved the modification of USE2001-00038 to include a seven lane archery range (Attachment C). The condition requiring the planting of native evergreen trees was continued with this permit. The parking requirement for the large facility was 18 spaces, one of which must be accessible. According to a Juneau Gun Club representative some native evergreen trees were planted in 2011 (Attachment D, Figure 3). It is staff's understanding that ADF&G has not planted the required trees along the western property line, adjacent to the D-3 zoned gravel operation.

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### ANALYSIS

The staff reports for the lease and facility state that the outdoor trap range generates significant noise and that the noise is somewhat buffered from adjacent residentially zoned property by existing old growth vegetation. Although adjacent property is zoned residential, it is currently being used for a sand and gravel operation. The staff report notes that retaining/maintaining the vegetative buffer is important to protect future residential development in this area. Since the use permits were approved, the residential zoned land was rezoned from D-1 to D3. This rezoning increases the density of residential development that could develop in this area.

The site plan submitted shows 15 existing parking spaces and approximately 10 to 15 new parking spaces, for a maximum total of 30 parking spaces. One new drive aisle will be required to facilitate use of the new parking spaces. The total area of the parking lot expansion will be 8,000 square feet in area.

The property line is 17 feet from the ditch adjacent to the road bed. The requested clearing limit is 20 feet from the property line. If this request is approved approximately 37 feet of old growth vegetation will be retained as a buffer between the road and the developed area of the facility.

## **CONFORMITY WITH ADOPTED PLANS**

Chapter 9 of the 2008 Comprehensive Plan addresses Parks, Recreation, Trails, and Natural Area Resources. The plan states that the forms of recreation chosen by residents and visitors in the CBJ area are as diverse as the population. Many people choose to recreate in developed parks and facilities, both indoor and outdoor. Policy 9.1 (pg 134) states in part:

It is the policy of the CBJ to provide quality dispersed outdoor recreational opportunities and to acquire and develop sufficient local parks and recreational facilities in locations convenient to all areas of the CBJ.

Expanding the parking lot is consistent with the Comprehensive Plan.

Chapter 10 of the 2008 Comprehensive Plan speaks to Land Use. Page 145 states that a major concern of area residents is protecting the character of existing neighborhoods from incompatible uses. The primary concern is to minimize the intrusion of heavy traffic on neighborhood streets and avoid conflicts related to parking congestion, noise, glare, loss of privacy and other factors associated with higher intensity uses. Policy 10.4 states:

It is the policy of the CBJ to minimize conflicts between residential areas and nearby recreational, commercial, or industrial uses that would generate adverse impacts to existing residential areas through appropriate land use locational decisions and regulatory measures.

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It is clear that the intent of maintaining a vegetated buffer around the Hunter-Education Facility is intended to protect future residential development from noise generated by the outdoor trap range. The Juneau Gun Club is requesting approval of the Planning Commission for removal of part of the vegetated buffer between the parking lot and Montana Creek Road, and asking the Commission to establish clear limits where vegetation can and cannot be removed. This is consistent with the Comprehensive Plan.

## HABITAT

There are no identified wetlands in the area of the proposed parking lot expansion. There are no identified eagle nests or any anadromous fish streams near the site. Retaining a vegetated buffer between the parking lot and the drainage ditch will help to slow and filter run-off from the parking lot.

## FINDINGS

All evidence indicates that the requested parking lot expansion complies with the CBJ Land Use Code and the Comprehensive Plan.

Establishing a 20 foot wide vegetated buffer adjacent to Montana Creek Road appears to be consistent with the original intent of the condition placed on CSP2001-00015 and CSP1999-00005; however, a wider vegetated buffer would provide better screening.

## RECOMMENDATION

Staff recommends that the Planning Commission approve the removal of trees for the expansion of the Juneau Gun Club parking lot. Furthermore, staff recommends that a clearing limit be established at no closer than 20 feet from the property line adjacent to Montana Creek Road for future development. Clearing of trees within the forested buffer on any other property line will still require approval by the Planning Commission.

Furthermore, staff recommends the following condition:

1.) Native spruce and/or hemlock be planted along the eastern edge of the expanded parking lot at 10 foot intervals. Over time these trees will grow and provide the needed buffer between the outdoor trap range and the residentially zoned property to the south and west.

# **DEVELOPMENT PERMIT APPLICATION**

# **CITY and BOROUGH of JUNEAU**

Date Received:

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Project Name (City Staff to Assign Name

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F	Request to clarify a condition that the P.C. placed on the Juneau Gun Club land	d lease renewal of 1.22.01 (serial # 2	2070). The P.C. on 1.10.01 placed
	condition #1; "Any removal of trees within the existing forested buffer on the will not sign a permit to expland the parking until the road "setback" for tree cl		commission". The lands department
	ROPERTY LOCATION		
ZS	Street Address	City/Zip	
2	5670 Montana Ck. Rd. (0.5 Mile, Montana Creek Road) egal Description(s) of Parcel(s) (Subdivision, Survey, Block, Tract, Lot)	99801	
	Lease Fraction, U.S.Survey No. 1536		
N A	Assessor's Parcel Number(s) 4B2901400010		
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	Property Owner's Name Juneau Gun ClubLessee	Contact Person: M.A.Menzies	Work Phone: N/A
ZM	failing Address	Home Phone:	Fax Number:
	O. Box 32444Juneau, AK99801	789 9025 Other Contact Phone N	N/A
	menzies@gci.net	789 9844 Jur	
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NOTE: DEVELOPMENT PERMIT APPLICATION FORMS MUST ACCOMPANY ALL OTHER COMMUNITY DEVELOPMENT DEPARTMENT APPLICATIONS I:\FORMS\2010 Applications Revised November 2009

# **DEVELOPMENT PERMIT APPLICATION**

CITY and BOROUGH of JUNEAU

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NOTE: DE APPLICATION I:\FORMS\2010 Applications Revised November 2009



February 7, 2012

City and Borough of Juneau, Alaska Community Development Department 155 S. Seward Street Juneau, Alaska 99801

Attn.: Ms. Nicole Jones, CDD Planner

Re.: Tree Clearing Limits Clarification Juneau Gun Club Lease Lands Montana Creek Road

Dear Ms. Jones,

Attached please find the necessary CDD Development Permit Application and the City/State Project and Land Action Review Application as well as support documentation to clarify a condition placed on JGC lease lands when the ADF&G, Hunter-Safety Facility was permitted on said property. The condition we desire to have defined is;

• "any removal of tree's within the existing forested buffer on the lease site during the term of the lease must be approved by the Planning Commission".

Should there be questions on our request, please do not hesitate to contact the writer via email (mmenzies@gci.net) or by telephone (907 789 9025).

Sincerely, Juneau Gun Club

Malcolm A. Menzies JGC Secretary

Attachments; CBJ Development Permit Application CBJ Project Land Action Review Application Project Narrative Description Property drawing & Parking Lot Concept Drawing's Aerial Photograph

RECEIVED FEB 0 8 2012 PERMIT CENTERICOD



# The Juneau Gun Club

Juneau,

ni. Alaska 99803

907 789 9844

Juneau, Alaska

#### Project Description

The Juneau Gun Club (JGC), working with the Alaska Department of Fish & Game-Hunter-Safety Facility (ADFG/HSF) and the Juneau Shooting Sports Foundation (JSSF) is planning on expanding the parking needs of the Hunter-Safety Facility. JGC prepared varies parking expansion "concept" plans for the HSF on both ADFG as well as JGC- CBJ leased land's. JSSF, with permission from JGC and ADFG, requested from local earth moving contractors a design build parking lot proposal with a monetary ceiling of \$14,000. A local contractor, Little Diggers" was selected as the earth moving contractor to construct a fraction of parking lot shown by concept "B" (see attached parking concept layout plan).

Little Digger came to CBJ-CDD with their parking plan. CDD approved the plan and sent them to the Lands Department to also sign off the project as the land owner. The Lands Department would not approve the plan because of Condition 1 of the project file (CSP2000-00015 and CSP 1999-00005). Condition 1 states "any removal of tree's within the existing forested buffer on the lease site during the term of the lease must be approved by the Planning Commission".

JGC's request is for the Planning Commission to establish a setback limit for clearing/grubbing and construction from the common property/right-of-way line of Montana Creek Road.

Montana Creek Road was widen and paved in 2002. Beyond these shooting facilities, there are only three residents and other public recreation lands. It is our belief that the road will not be further widen within the very far future, if ever. A public tree fringe exists from the widen roadways ditch back-slope to the common property/right-of-way line. JGC requests that the clearing limit be set at 50' back from the above described ditch back-slope inland. This would result in woodland within the right-of-way limit of approximately 30' (or more) and 15' to 20' on the current JGC land lease line.

Attached for further graphic information is;

- A drawing which outlines the JGC and ADFG-HSF lease lands and the forest fringe.
- A concept drawing reflecting the area's (A, B, and C) that parking expansion was considered with area B selected. Only a fraction of area B will be constructed.

Malcolm A. Menzies JGC Secretary

Attachments: As stated

RECEIVED FEB 0 8 2012 PERMIT CENTERIC

# CITY/STATE PROJECT AND LAND ACTION REVIEW APPLICATION

Project Number	Project Name (15	characters)	Case Number	Date Received
TYPE OF PROJE	ECT REVIEW: Project Review	City Land Acquisition /Disposa	I State Pro	oject Review
DESCRIPTION O SEE FOR	EPROJECT	MENT PERMI SCRIPTION.	T APPLI	CATION
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CURRENT USE		ULDING(S): M CLUP OPEI [LAND]	V SPIXE	71
PROPOSED USE PARK	OF LAND OR	BUILDING(S): EXPENSION	· · · · · · · · · · · · · · · · · · ·	
	BERS ASSOCIA	EXPENSION	CSP s Case No: 9	2,000 -000 999 - 6,60 C
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EVEN IF THE PROPOSED PROJECT IS ASSOCIATE WITH OTHER LAND USE PERMITS, THIS APPLICATION <u>MUST</u> BE FILLED OUT

Revised March 17, 2011- I:\FORMS\Applications

Planning Commission File No.: CSP2000-00015 & CSP1999-0000 December 13, 2000 Page 4

sufficient local parks and recreational facilities in locations convenient to all areas of the CBJ. Places given priority for new facilities include rapidly developing areas and currently developed areas which lack adequate park

The Juneau Gun Club's trap shooting facility has been an asset to the community for the last  $23 \frac{1}{2}$  years. There have been no unusual problems with the operation of the facility. Records show no complaints from the public to the CBJ regarding the Trap Shooting area. There are no apparent reasons to not extend the lease or to not allow the indoor shooting facility to be located on a portion of the site. A conditional use permit for the indoor facility will be required under 49.25.300 Section 6.100.

However, the proximity to lands with a Residential zoning designation is cause for attention to buffering and supervision of the site as mentioned above.

#### STAFF RECOMMENDATION

The Planning Commission is requested to make a recommendation to the Assembly on whether to renew the lease for the Juneau Gun Club and the request of the Department of Fish and Game to lease a portion of the site for an indoor shooting facility.

The director and the Lands Division recommend that the Juneau Gun Club lease be renewed for an additional 25 year term and that a portion of the site be leased to the Alaska Department of Fish and Game for an indoor shooting facility for a 25 year term at no cost subject to the following advisory and conditions:

Advisory: The indoor shooting facility will require a conditional use permit under CBJ 49.25.300 Section 6.100.

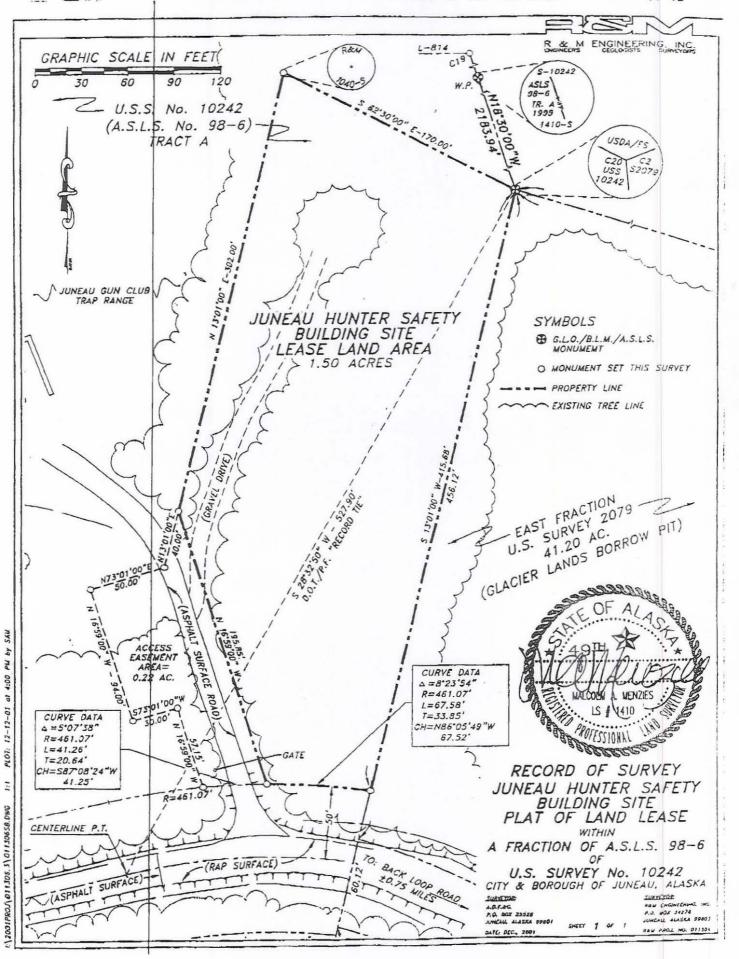
Conditions:

1.

- Any removal of trees within the existing forested buffer on the lease site during the term of the lease must be approved by the Planning Commission.
- A caretaker will be maintained on site for the duration of the lease for safety and security.
- 3. Use of the site for high-powered <u>rifle</u> activity will be reviewed by the Lands Division every five years OR upon proposal of subdivision of lands within <sup>1</sup>/<sub>4</sub> mile of the site.

JUL-28-2005 THU 09:33 AM ADFG/DWC





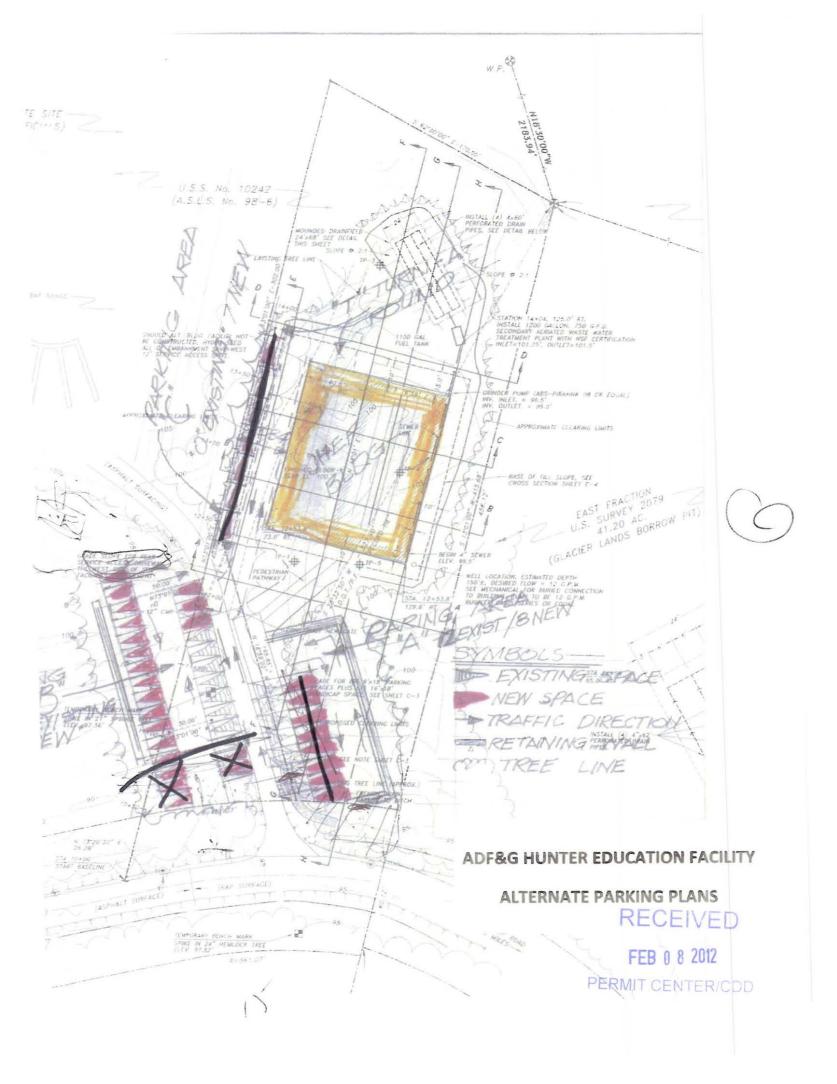


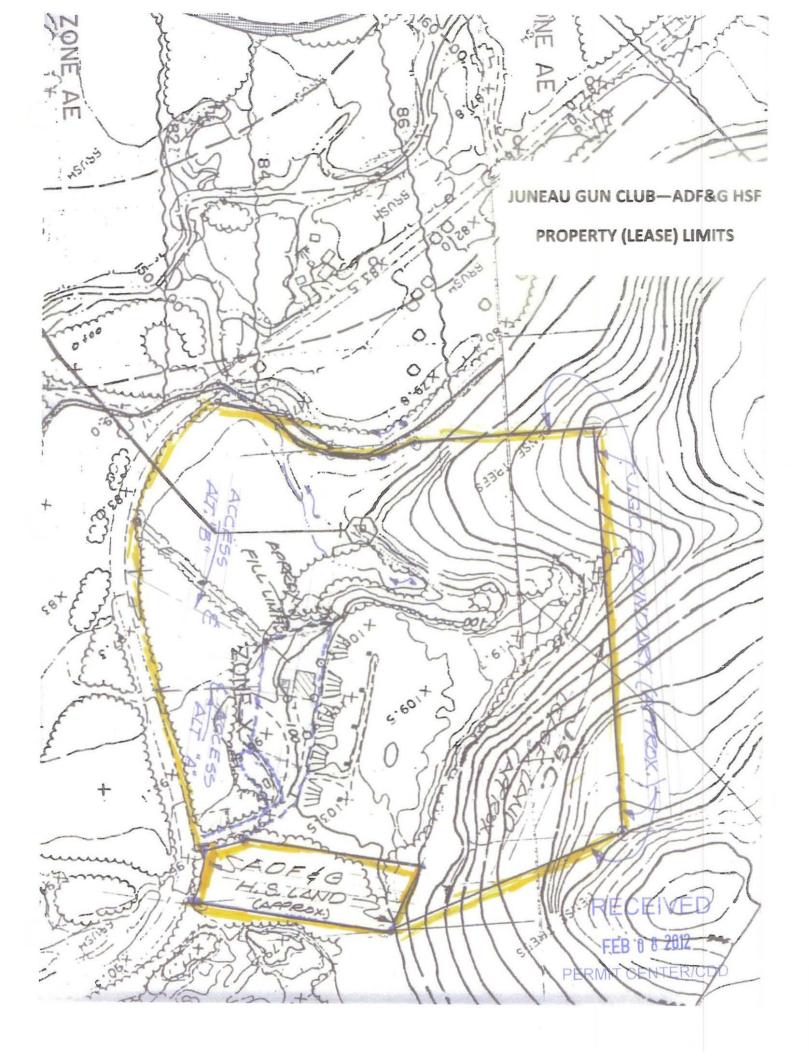
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Imagery Date: June 2006

-THIS IS NOT A SURVEY-Property lines are approximate





# PLANNING COMMISSION NOTICE OF DECISION

Date: January 10, 2001

File No.: CSP2000-00015 CSP1999-00005

Steve Gilbertson, Lands Manager 155 S. Seward Street Juneau, AK 99801

Application For: Lease renewal for Juneau Gun Club trap shooting facility and sublease of a portion of the site for an indoor shooting range

Legal Description: Lease Hold, USS 1536

CITY/BOROUCH OF JUNEAU ALASKA'S CAPITAL CITY

Parcel Code No.: 4-B29-0-140-001-0

Hearing Date: January 23, 2000

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandum dated December 13, 2000 and recommended approval to the Assembly of the renewal of the city lease for the Juneau Gun Club and a sublease for a portion of the site for an indoor shooting range to be conducted as described in the project description and project drawing submitted with the application and with the following conditions:

Advisory: The indoor shooting facility will require a conditional use permit under CBJ 49.25.300 Section 6.100.

#### **Conditions:**

- 1. Any removal of trees within the existing forested buffer on the lease site during the term of the lease must be approved by the Planning Commission.
- A caretaker will be maintained on site for the duration of the lease for safety and security.
- Use of the site for high-powered <u>rifle</u> activity will be reviewed by the Lands Division every five years OR upon proposal of subdivision of lands within <sup>1</sup>/<sub>4</sub> mile of the site.

**ATTACHMENT A** 

=155 So. Seward Street, Juneau, Alaska 99801-1397 =

Attachment: December 13, 2000 memorandum from Katharine Heumann Community Development to the CBJ Planning Commission regarding CSP2000-00015.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ 01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ 01.50.030 (c).

Effective Date:

This recommendation is effective upon approval by the Commission. January 9, 2000

Project Planner:

erine Heumann

Katharine Heumann, Planner

/Johan Dybdahl, Chairman Planning Commission

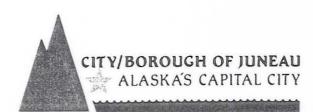
Filed With City Clerl

cc: Plan Review Juneau Gun Club Alaska Department of Fish and Game

NOTE: The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ-adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA-trained architect or other ADA trained personnel with questions about the ADA: Department of Justice - 202-272-5434, or fax 202-272-5447, NW Disability Business Technical Center - 1-800-949-4232, or fax 360-438-3208.

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### PLANNING COMMISSION NOTICE OF DECISION Date: October 29, 2001

File No.: USE2001-00038

Tony Yorba 522 West 10<sup>th</sup> Street Juneau, Alaska 99801

Application For: A Conditional Use permit for a 6,500 square foot Hunter Education Facility with indoor shooting range.

Legal Description: USS 10242, ASLS 98-6

Parcel Code No.: 4-B29-0-140-001-0

Hearing Date: October 23, 2001

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandum dated October 12, 2001 and approved the construction of a 6,500 square foot Hunter Education Facility with indoor shooting range to be conducted as described in the project description and project drawing submitted with the application and with the following conditions:

- Prior to a Certificate of Occupancy, disturbed areas shall be planted with native evergreen species, such as spruce and hemlock trees, which will grow tall at maturity. If planting is not possible prior to a Certificate of Occupancy, sufficient bond shall be posted to ensure installation of proper plants within one year.
- 2. The parking lot shall have a minimum of 9 parking spaces, one of which must be a "Van Accessible" parking space.
- During operation of the facility, the exhaust filtration system shall be operated and maintained in compliance with manufacture's recommended procedures. The exhaust system shall also comply with applicable air quality regulations.

Attachments: October 12, 2001, memorandum from Greg Chaney, Community Development to the CBJ Planning Commission regarding USE2001-00038. Tony Yorba File No.: USE2001-00038 October 29, 2001 Page 2 of 2

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ §01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk, pursuant to CBJ §01.50.030 (c).

Effective Date:

The permit is effective upon approval by the Commission October 23, 2001

Expiration Date: The permit will expire 18 months after the effective date, or April 23 2003, if no Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must by submitted thirty days prior to the expiration date.

Project Planner:

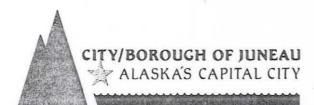
Chaney, Planner Greg

Johan Dybdahl, Chairman Planning Commission

Filed With City Clerk

cc: Plan Review

**NOTE:** The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ - adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center 1 (800) 949-4232, or fax (360) 438-3208.



### PLANNING COMMISSION NOTICE OF DECISION Date: April 28, 2003

2000, 2000

File No.: USE2003-00007

Jensen Yorba Lott, Inc. 522 W Tenth Street Juneau, AK 99801

Application For: A conditional use permit to modify the Hunter Education Facility to include an 8-lane archery range.

Legal Description: ASLS 98-6 TR A (USS 10242)

Parcel Code No.: 4-B29-0-140-001-0

Hearing Date: March 25, 2003

The Planning Commission, at its regular public meeting, adopted the analysis and findings listed in the attached memorandum dated March 19, 2003 and approved the Conditional Use, to be conducted as described in the project description and project drawing submitted with the application and with the following conditions:

- 1. Prior to a Certificate of Occupancy, disturbed areas shall be planted with native evergreen species, such as spruce and hemlock trees, which will grow tall at maturity. If planting is not possible prior to a certificate of occupancy, sufficient bonding shall be posted to ensure installation of proper plants within one year.
- The parking lot shall have a minimum of 18 parking spaces, one of which must be a "Van Accessible" space.
- 3. During the operation of the facility, the exhaust filtration system shall be operated and maintained in compliance with manufacturer's recommended procedures. The exhaust system shall also comply with applicable air quality regulations.

Attachments: March 19, 2003 memorandum from Nathan Bishop, Community Development to the CBJ Planning Commission regarding USE2003-00007.

This Notice of Decision constitutes a final decision of the CBJ Planning Commission. Appeals must be brought to the CBJ Assembly in accordance with CBJ §01.50.030. Appeals must be filed by 4:30 P.M. on the day twenty days from the date the decision is filed with the City Clerk,

-155 So. Seward Street, Juneau, Alaska 99801-1397 -

Jensen Yorba Lott, Inc. File No.: USE2003-00007 April 28, 2003 Page 2 of 2

pursuant to CBJ §01.50.030 (c). Any action by the applicant in reliance on the decision of the Planning Commission shall be at the risk that the decision may be reversed on appeal (CBJ Sec. 49.20.120).

Effective Date:

The permit is effective upon approval by the Commission March 25, 2003

Expiration Date:

The permit will expire 18 months after the effective date, or September 25, 2004, if no Building Permit has been issued and substantial construction progress has not been made in accordance with the plans for which the development permit was authorized. Application for permit extension must by submitted thirty days prior to the expiration date.

Project Planner:

4 lent

Nathan Bishop, Planner

Johan Dybdahl, Chairman Planning Commission

City Clerk

cc: Plan Review

**NOTE:** The Americans with Disabilities Act (ADA) is a federal civil rights law that may affect this development project. ADA regulations have access requirements above and beyond CBJ - adopted regulations. Owners and designers are responsible for compliance with ADA. Contact an ADA - trained architect or other ADA trained personnel with questions about the ADA: Department of Justice (202) 272-5434, or fax (202) 272-5447, NW Disability Business Technical Center 1 (800) 949-4232, or fax (360) 438-3208.



Figure 1: Corner Monument

# ATTACHMENT D



Figure 2: Proposed limit of clearing



Figure 3: Trees planted forUSE2003-00007