MEMORANDUM

CITY/BOROUGH OF JUNEAU 155 South Seward Street, Juneau, Alaska 99801

DATE:

August 16, 2011

TO:

Board of Adjustment

FROM:

Teri Camery, Planner

Community Development Department

FILE NO.:

VAR20110018

PROPOSAL:

A Variance application to reduce the side yard setback from 10 feet to 5 feet in

the Waterfront Commercial zoning district.

GENERAL INFORMATION

Applicant:

Gary A & Marcia E Rohweder

Property Owner:

Gary A & Marcia E Rohweder

Property Address:

1050 Harbor Way, Juneau AK 99801

Legal Description:

Tidelands Addition Block 51 Lot 4

Parcel Code Number:

1-C06-0-K51-002-0

Site Size:

4,617 square feet

Zoning:

Waterfront Commercial

Utilities:

CBJ Water and Sewer

Access:

Harbor Way

Existing Land Use:

Vacant

Surrounding Land Use: Northeast

- Harbor Way/Egan Drive; D-18 Residential

Southwest

- Harris Harbor; Waterfront Commercial

Southeast

- U.S. Fish and Wildlife Service Marine Building; Waterfront

Commercial

Northwest - Harbor Way and parking area; Waterfront Commercial

CITY/BOROUGH OF JUNEAU ALASKÁS CAPITAL CITY Board of Adjustment File No.: VAR2011 0018 August 16, 2011

Page 2 of 6

ATTACHMENTS

Attachment 1 Vicinity Map
Attachment 2 Zoning Map

Attachment 3 Development Permit Application

Attachment 4 Variance Application

Attachment 5 Applicant Project Narrative

Attachment 6 Applicant photos

Attachment 7 Site plan

Attachment 8 Property Lines and Topography

PROJECT DESCRIPTION

The applicant requests a Variance to reduce both 10-foot side yard setbacks to five feet for construction of a 48' x 50' duplex on a vacant Waterfront Commercial lot adjacent to Harris Harbor. The lot size is 4,614 square feet. Approximately 35 percent of the lot is underwater due to the steep slope in the rear yard along the waterfront (Attachment 8). Site plan drawings are not exact, but it appears that the "optional deck" noted in the plans would be built on pilings (Attachment 7). Each unit would be 25 feet wide and approximately 2 ½ stories high. Reducing the side setback from ten feet to five feet would allow an additional 480 square feet for each floor of the building. The eaves could project an additional three feet from the building. No setback is required in the rear of the lot due to tidewater, per CBJ Code 49.25.430(4)(G).

The lot meets the minimum lot size, width, and depth requirements for the Waterfront Commercial zoning district. Waterfront Commercial allows for 18 units per acre, therefore the lot size allows for the proposed construction of a duplex.

To the southeast, the property is adjacent to the U.S. Fish and Wildlife Service marine building and government dock (referred to as the U.S. Forest Service building in the applicant's plans). This building has five-foot side yard setbacks instead of the required 10-foot setbacks, and it is partially built on pilings to accommodate the slope to tidewater. The building further southeast and adjacent to the USFWS building is the former Juneau Electronics Building, which is now the Marine Exchange of Alaska. This building also has five-foot side yard setbacks and is partially built on pilings. To the northeast, the property is adjacent to a parking area for Harris Harbor.

Access to the site is via Harbor Way, which is a platted right-of-way that runs parallel to Egan Drive. Harbor Way receives little traffic, and much of it is used as a parking lot for Harris Harbor users and residents. The proposed duplex would be the third and final building adjacent to Harbor Way and Harris Harbor, because it is the last vacant lot.

BACKGROUND

The applicant has also requested a Variance to back-out parking, which is prohibited for duplexes

Board of Adjustment File No.: VAR2011 0018 August 16, 2011 Page 3 of 6

located in commercial zoning districts, according to CBJ Code 49.40.230(b)(1). This Variance will be reviewed concurrently as VAR20110021.

ANALYSIS

Variance Requirements

Under CBJ §49.20.250 where hardship and practical difficulties result from an extraordinary situation or unique physical feature affecting only a specific parcel of property or structures lawfully existing thereon and render it difficult to carry out the provisions of Title 49, the Board of Adjustment may grant a Variance in harmony with the general purpose and intent of Title 49. A Variance may vary any requirement or regulation of Title 49 concerning dimensional and other design standards, but not those concerning the use of land or structures, housing density, lot coverage, or those establishing construction standards. A Variance may be granted after the prescribed hearing and after the Board of Adjustment has determined:

1. That the relaxation applied for or a lesser relaxation specified by the Board of Adjustment would give substantial relief to the owner of the property involved and be more consistent with justice to other property owners.

The relaxation applied for would allow maximum use of a commercial lot to accommodate construction of a duplex. Approximately one third of this 4,617 square foot lot is underwater due to the slope to Harris Harbor, therefore the buildable area, without the use of pilings, is reduced to approximately 3,000 feet. The relaxation would provide substantial relief from this hardship by providing an additional 480 square feet of buildable area, and would be more consistent with justice to the two adjacent property owners, who each have five-foot side yard setbacks along their buildings.

This criterion is met.

2. That relief can be granted in such a fashion that the intent of this title will be observed and the public safety and welfare be preserved.

The intent of Title 49 is established in Section 49.05.100 Purpose and Intent. Those sections, which are applicable to the requested variance, are as follows:

- 1) To achieve the goals and objectives and implement the policies of the Juneau Comprehensive Plan and the coastal management program;
- 2) To ensure that future growth and development in the city and borough is in accord with the values of its residents:
- 3) To identify and secure, for present and future residences, the beneficial impacts of growth while minimizing the negative impacts;
- 4) To ensure that future growth is of the appropriate type, design, and location, and is served

Board of Adjustment File No.: VAR2011 0018 August 16, 2011

Page 4 of 6

by a proper range of public services and facilities such as water, sewage, and electrical distribution systems, transportation, schools, parks and other public requirements, and in

general to promote public health, safety and general welfare;

5) To provide adequate open space for light and air; and

6) To recognize the economic value of land and encourage its proper and beneficial use.

A grant of the variance would allow maximum use of this small commercial lot with minimal impacts to surrounding property owners, in conformance with intent numbers 2, 3, 5, and 6.

This criterion is met.

3. That the authorization of the Variance will not injure nearby property.

No evidence indicates that authorization of the Variance will injure nearby property. The two adjacent properties to the southeast have five-foot side yard setbacks instead of 10, and the immediately adjacent government building is typically used only in the summer. The area to the northeast is a parking area for Harris Harbor. CBJ Docks and Harbors does not have any objection to the proposal.

This criterion is met.

4. That the Variance does not authorize uses not allowed in the district involved.

A duplex is an authorized use in the Waterfront Commercial zoning district, therefore the Variance would authorize a use that is allowed in the district involved.

This criterion is met.

5. That compliance with the existing standards would:

(A) Unreasonably prevent the owner from using the property for a permissible principal use;

Compliance with the existing standards would not unreasonably prevent the owner from using the property for one of the many permissible principal uses in the Waterfront Commercial zoning district.

This sub-criterion is not met.

(B) Unreasonably prevent the owner from using the property in a manner which is consistent as to scale, amenities, appearance or features, with existing development in the neighborhood of the subject property;

Compliance with existing standards would prevent the owner from using the property in a

Board of Adjustment File No.: VAR2011 0018 August 16, 2011

Page 5 of 6

manner consistent with the scale, appearance, and features of existing development in the neighborhood of the subject property, because the two adjacent buildings each have five-foot side yard setbacks instead of the required 10 feet.

This sub-criterion is met.

(C) Be unnecessarily burdensome because unique physical features of the property render compliance with the standards unreasonably expensive;

Compliance with existing standards would be unnecessarily burdensome because the unique physical feature of the property—the slope to tidewater which renders approximately one-third of the lot very challenging to build on, would require construction of a significant portion of the duplex on pilings, which would be unreasonably expensive.

This sub-criterion is met.

or

(D) Because of preexisting nonconforming conditions on the subject parcel the grant of the Variance would not result in a net decrease in overall compliance with the Land Use Code, CBJ Title 49, or the building code, CBJ Title 19, or both.

No pre-existing non-conforming conditions exist on the parcel.

This sub-criterion is not met.

Criterion 5 is met because Criteria B & C are met.

That a grant of the Variance would result in more benefits than detriments to the 6. neighborhood.

A grant of the Variance would promote maximum use of this small commercial lot with minimal detriments to the neighborhood, since the adjacent property to the southeast is typically used only in the summer and already has five-foot sideyard setbacks, and because the adjacent property to the northwest is a parking area.

This criterion is met.

FINDINGS

Is the application for the requested Variance complete? 1.

Yes. The application is complete.

Board of Adjustment File No.: VAR2011 0018 August 16, 2011 Page 6 of 6

2. Does the variance as requested, meet the criteria of Section 49.20.250, Grounds for Variances?

Yes. As discussed in the staff report above, the variance meets criteria 1, 2, 3, 4, 5(B), 5(C), and 6.

RECOMMENDATION

Staff recommends that the Board of Adjustment adopt the Director's analysis and findings and grant the requested Variance, VAR20110018. The Variance would allow for construction of a duplex with 5-foot side-yard setbacks and an additional encroachment of up to three feet for eaves.

NOTICE OF PUBLIC HEARING ECANDA CASTINEAL CHANNET HARRYS HARBO SUBJECT PROPERTY

PROPOSAL: VAR20110018: A Variance Request to reduce the side yard setback from 10 feet to 5 feet. VAR20110021: A Variance Request to allow back-out parking.

FILE NO:

VAR20110018

TO:

VAR20110021 Adjacent Property Owners

HEARING DATE: August 23, 2011

HEARING TIME: 7:00 PM

PLACE:

ASSEMBLY CHAMBERS

Municipal Building 155 South Seward St Juneau, Alaska 99801 APPLICANT: **GARY & MARCIA ROHWEDER**

Property PCN: 1-C06-0-K51-002-0

Owner(s):

GARY & MARCIA ROHWEDER

Size:

4617 sqft

Zoned:

Waterfront Commercial (WC)

Site Address:

1050 HARBOR WAY

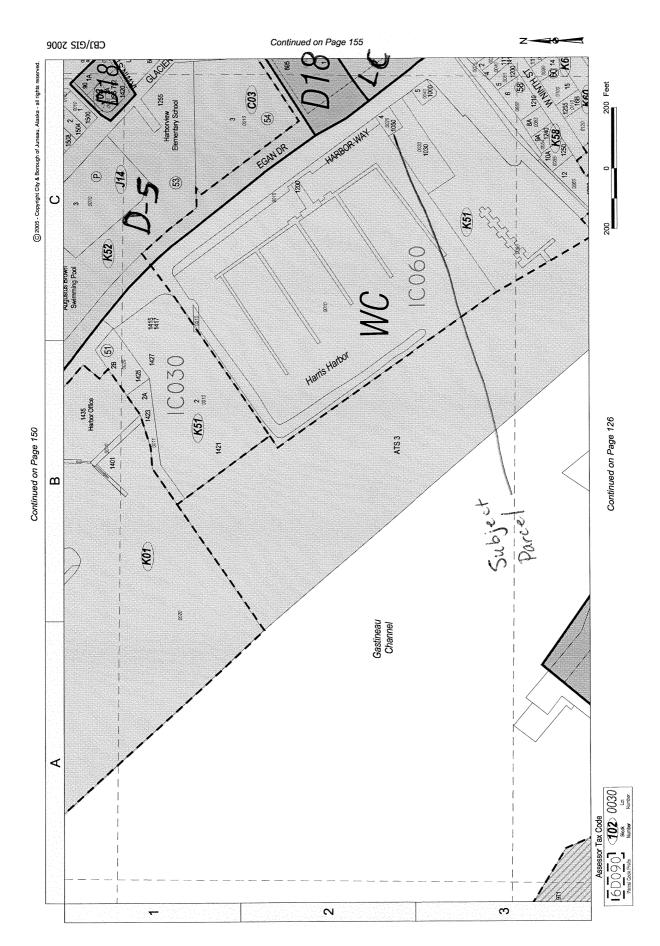
Accessed via: HARBOR WAY

PROPERTY OWNERS PLEASE NOTE:

You are invited to attend this Public Hearing and present oral testimony. The Planning Commission will also consider written testimony. You are encouraged to submit written material to the Community Development Department no later than 8:30 A.M. on the Wednesday preceding the Public Hearing. Materials received by this deadline are included in the information packet given to the Planning Commission a few days before the Public Hearing. Written material received after the deadline will be provided to the Planning Commission at the Public Hearing.

If you have questions, please contact Teri Camery at (907)-586-0755 or e-mail: teri_camery@ci.juneau.ak.us

Planning Commission Agendas, Staff Reports and Meeting Results can be viewed at www.juneau.org/plancomm.



DEVELOPMENT PERMIT APPLICATION

(APPLICANT - PLEASE FILL IN THE PROJECT/APPLICANT INFORMATION) Date Received: **CITY and BOROUGH of JUNEAU** 6-30-11 Project Number **Project Name** (City Staff to assign name) opplication for Project Description (Jariance de yord Jaciana request WHETEN PROPERTY LOCATION City / Zip 99801 Street Address Juneau Harber Way 1050 1 Lot (if known) INFORMATION Block / Tract (if known) Survey (if known) Subdivision (if known) Tidelands a Assessor's Parcel Number (if known) 10060K510020 LANDOWNER/LESSEE Work Phone No. Contact Person Property Owner's Name Contact by E-Mail: UPTICK 3 W MC. 209-4946 Jary Rohweder Mancia Rohweder FAX No. Home Phone No. 586-8120 PO. BOX 22134 Juneau, AK. INITIAL ALL THAT MAY APPLY (Required for Planning permits not needed on Building/Engineer permits) LANDOWNER/LESSEE CONSENT OWNER'S INITIALS APPLICATION TYPE APPLICANT I am (we are) the owner(s) or Lessee of the property subject to this application and I (we) consent as follows: A. This application for a land use or activity review for development on my (our) property is made with my complete ALLOWABLE USE understanding and permission. B. I (we) grant, permission for officials and employees of the City and Borough of Juneau to inspect my property as ne CONDITIONAL USE for purposes of this application. AUG (A essee Signature VARIANCE Date Landowner/Lesses farica **DESIGN REVIEW** Date Landowner/Lessee Signature NOTICE: The City and Borough of Juneau staff may need access to the subject property during regular business hours to contact the landowner in addition to the formal consent given above. Further, members of the Planning Commission SUBDIVISION OTHER: may visit the property and may do so during the weekend before the scheduled public hearing date. ROJE (If same as OWNER, write "SAME" and sign and date at X below) **APPLICANT** Work Phone No. **Contact Person** Contact by E-Mail: Applicant's Name ame FAX No. Home Phone No. Mailing Addresss -201 Date of Application Applicant's Signature (OFFICE USE ONLY BELOW THIS LINE) DATE DATE APPLICATION NO. RECEIVED C K **PERMIT TYPE** APPLICATION NO. RECEIVED PERMIT TYPE WATER ALLOWABLE PERMIT USE APPROVAL SEWER CONDITIONAL PERMIT USE APPROVAL GRADING VARIANCE Varyolloug 6/30/11 PERMIT DRIVEWAY MINOR **DESIGN REVIEW** PERMIT MAJOR APPROVAL RIGHT-OF-WAY MINOR APPROVA SUBDIVISION PERMIT MAJOR PUD PUB. FAC. TRANSMISS. & EXCAV. PERMIT VACATION OTHER - (Describe) LOCATED IN HISTORIC DISTRICT? YES NO APPROVAL BUILDING Permit Intake Initials PERMIT

NOTE: DEVELOPMENT PERMIT APPLICATION FORM MUST ACCOMPANY ALL OTHER COMMUNITY DEVELOPMENT DEPARTMENT APPLICATIONS

Other

Side

Required Setbacks

Front

Total Lot Area

Zone

COMMENTS:

VARIANCE APPLICATION

Page 1 of 2

Project Number	Project Name	PLEASE FILL IN SHADED AREAS AS A MIN			. 490 1 012
	1 Toject Waitle	Case Number	er	Hearing Date	Date Received
VARIANCE TYPE:	☐ Setback ☐	Height Bulk	П <u>оч</u> (р		6/301.01
DESCRIPTION OF A	CTIVITY WHICH REQU	IRES A VARIANCE.	Other (De	escribe)	
Construction	of a building	ig requiring	X MAXIM	um foot	Perat
in order to	be economical	Un feasable	The To Our	San al al	701-
		The state of the s		lot is	inder
PREVIOUS VARIANCE		Yes Yes	No Piling	and a p	Vat for
Variance from which star	ndards: 🗌 Setback 📗 F	leight 🗌 Bulk	Other (Des	cariba)	
Was variance granted?.			_ outer (Des	cribe)	
EXISTING USE OF LAI	VD OR BUILDING(S):				
Vacan7					
				The Committee of the Co	
	i				The second state of the se
PROPOSED USE OF LA	1-) Story dup	Plex designed	for ne	sidents	who
CHESTIFE AN ACTIO	e beating and	tishing lifes	Tyle an	d wish	70
live near The	harbor and c	lown town.		Activities (Sastran)	Advented
UTILITIES AVAILABLE	WATER: Pul	blic On Site			
PROPOSED SETBACK	S (If variance change	es sethackel:	SEWER:	Public 0	ı Site
rront it. Rear	.ft. Side	5 ft. Other		in the second	rine in the fire each
UNIQUE CHARACTERIS LOT SIZE 15 ON	TICS OF LAND OR BL	JILDING (Difference)		fi	
trans of the second	14 4,614 5Q. FT.	with approxim	ately 35	perties in the a	vater.
Current 10 ft.	side setbacks	= footprint fo	na baile	ing the	n the
The economy ne	eded. Each des	to would the	ex 50+7	Fr wide	ordsides
WHY WOULD A VARIAN	CE BE NEEDED FOR	THIS PROPERTY RE	GARDI ESS	OF THE OWA	IEDO
ise enough of t	33 /o under water	Javacia Regou	ine drive	ra Dilina	To
onething Wable.	thus the new	e il economia	cal for	anyone 4	o build
Wast Id Veguire	Square foota	ge	de serbac	Ks1, 4150,	fackur
VHAT HARDSHIP WOUL The hardship we	DRESULT IF THE VAI ald be that The	RIANCE WERE NOT	GRANTED?	Constru	
Setback re	conomically us	seful within	7/	rrent	
REVIEW APPROVALS	VARIANCE FEES				
Buildings	Application Fees	- \$ 400,00 ≚	HECK NO. NEC	eihi nare	
Janning G	Adjustment Total Fee	\$ \$ 400.00 Z	065 Cd		
va.xle rev. 5/19/97		-	var La	41671 6/3	<u>e111</u>

NOTE: MUST BE ACCOMPANIED BY DEVELOPMENT PERMIT APPLICATION FORM

VARIANCE APPROVAL NARRATIVE:

JUN 3 0 2011

PERMIT CENTER/CDD

- Substantial relief, 5 ft. instead of 10" side setbacks, would allow a larger building and more parking spaces. This allows the project to be economically feasible. The 5 ft. setbacks are consistent with the setbacks for adjacent properties.
- 2. The relief would be consistent with the intent of the land use code and the building code. The relief would not impede safety, traffic patterns, adjacent property uses, etc..
- 3. The variance approval will not injure nearby property. Harbor parking is on the west side and the Fish and Wildlife building on the other. The street is front is dead end and carries minimal traffic. The Fish and Wildlife building

is mainly used in the summer.

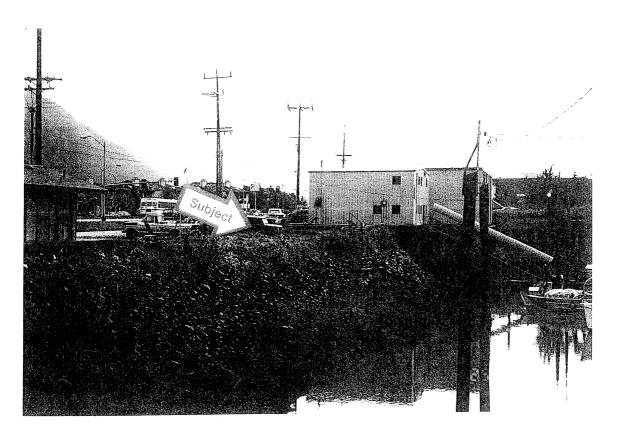
- 4. The intended project, with approved variance, will maintain the same uses currently allowed.
- 5. (A.) The unreasonableness would make it not feasible economically to go to the expense of constructing a smaller building with the associated high cost of the piling and associated platform.
- (B.) By allowing 5 ft. side setbacks shows using the property to be consistent with the scale, amenities and appearance with existing development in the neighborhood.
- (C.) Unique physical features of the property that being that it is a small lot with 35% under water. Attempting to build under current lot conditions using existing setbacks is burdensome and is the probable reason no one has ever built on that lot.
- (D.) The grant of the variance would not result in a net decrease in overall compliance with the Land Use Code, CBJ Title 49, or the building code, CBJ Title 19, or both.
- 6. The grant of the variance would result in more benefits than detriments to the neighborhood by presenting an attractive building with appropriate landscaping. Also, the duplex would provide the added benefits of a minimum

of noise due to less people and car traffic coming and going.

Having permanent residents living on the harbor and over-seeing harbor activity would be like another set of eyes - possibly Preventing mischief taking place on the dock.

Haly a Chweder

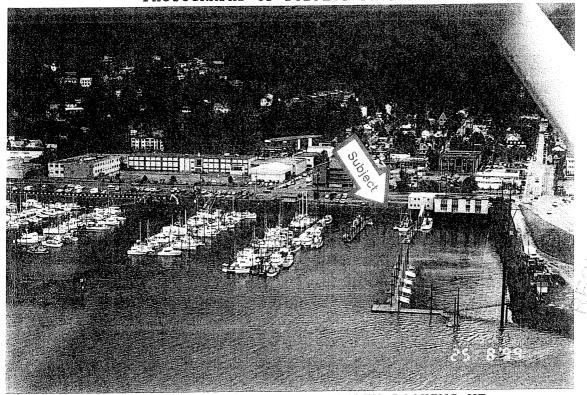
PHOTOGRAPHS OF SUBJECT PROPERTY



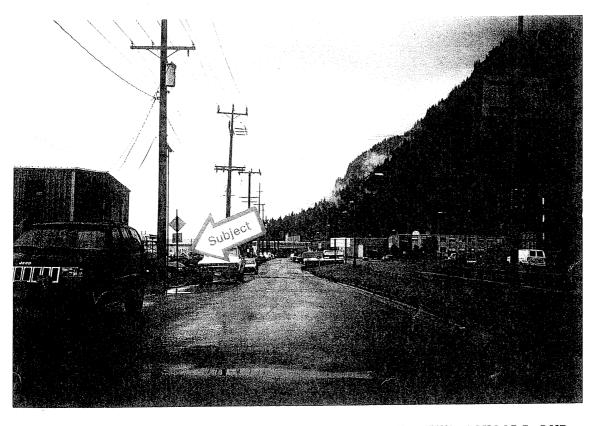
SE VIEW OF SUBJECT TAKEN FROM HARRIS HARBOR FLOAT

PERMIT CENTERICOD

PHOTOGRAPHS OF SUBJECT PROPERTY



AERIAL VIEW OF SUBJECT PROPERTY LOOKING NE



LOOKING NW ALONG HARBOR WAY PAST SUBJECT. THE SCHOOLS AND PEDESTRIAN OVERPASS ARE VISIBLE IN THE DISTANCE

ABC/ THOMAS H. HUNTINGTON, ARCHITECT SELF DOLIGI AS HIGHWAY, DOLIGLAS, AK 99/ Thomas H. Huntington C. A-3591

HARRIS HARBOR

OPTIONAL DECK

ັດ

0' setback min.

Street Address...1050. HARBOR WAY
Zoning....WC
Proposed uses. RESIDENTIAL DUPLEX
Sebacks...10 FRONT, 10 SIDE. (REDUCE
SIDEYARD SY, 0 WAPTERRONT
Parking requirements / calculations 2
SPACES / UNIT = 4 SPACES

COMMUNITY DEVELOPMENT Legal Description..LOT 4 BLOCK 51, A.T.S. #3

E. Remove existing electrical

Parking space provided 4
Required accessible space. NONE
Loading space required... NNE
Loading space required... NNE
Vegatation required 5% of lot area...
LOT 4 5,918 sf = 296 sf PROVIDED
5%
Signs STREET ADDRESS.
Signs STREET ADDRESS.
EXTERIOR LIGHTS TO MEET GLARE
REQUIREMENT FOR NEIGHBORS, WILL
SUBMIT AT TIME OF BUILDING PERMIT
Exterior Materials. SEE ELEVATION

GOVERMENT FLOAT

STE PLAN

US Forrest Service Building (pile supported)

48' MIN.

Proposed Building

48' MIN.

electrical & telephone vaults

curb & gutter

HARBOR WAY 32' curb cut electrical transformer

setback min

0

HARRIS HARBOR PARKING SPACES

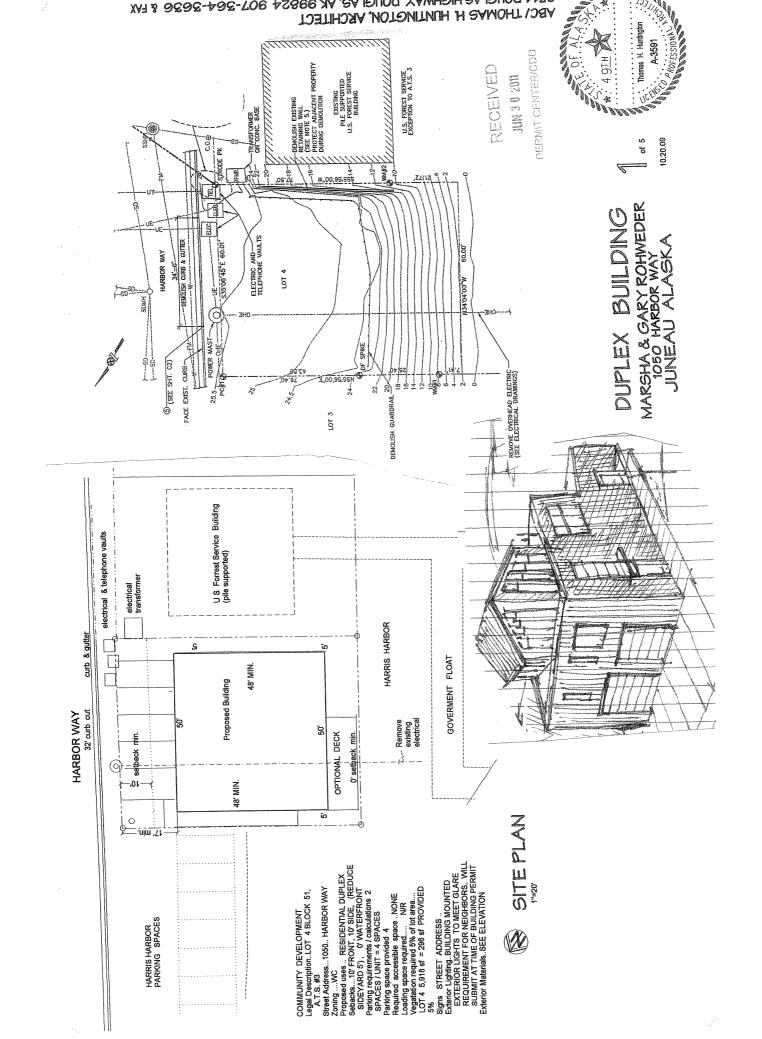
RECEIVED 107 0 E NOI

PERMIT CENTER/ODD

MARSHA & GARY ROHWEDER 1050 HARBOR WAY JUNEAU ALASKA DUPLEX

of 5 10.20.09

ATTACHMENT 7



STORAGE/FAMILY RM UNIT #1 UNIT#2 GARAGE CAR/BOAT UNT #1 GARAGE CAR/BOAT 14:-0"

UNIT #1 1,480 SF FIRST FLR 1,578 SF SECOND FLR UNIT #2 920 SF FIRST FLR 122 SF SECOND FLR 1,263 SF THIRD FLR 2,305 SF TOTAL 3,058 SF TOTAL

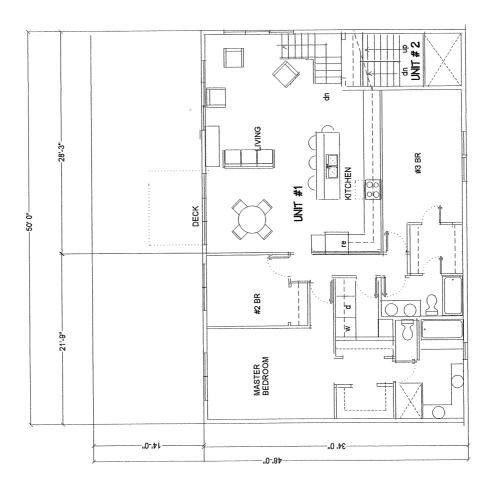
2314 DOUGLAS HIGHWAY, DOUGLAS, AK 99824 907-364-3636 $\&\,\mathrm{FAX}$

2 of 5 10.20.09 MARSHA & GARY ROHWEDER 1050 HARBOR WAY JUNEAU ALASKA

PERMIT OUTTERCOO

9

FIRST FLOOR PLAN



SECOND FLOOR PLAN 1/8"=1'-0"

DUPLEX
MARSHA & GARY ROHWEDER
1050 HARBOR WAY
JUNEAU ALASKA

1/8"=1'-0"

THIRD FLOOR PLAN

WITH # 2

DECK

BEDROOM ISTUDY

